EXHIBIT D:

Exemption 5 Deliberative Process, Attorney-Client Privilege, and Segregability

EXHIBIT D.1.

From:	(b)(6); (b)(7)(C)
Sent:	7 Feb 2017 09:18:10 -0500
То:	Davidson, Michael J; ^{(b)(6); (b)(7)(C)}
Cc:	(b)(6); (b)(7)(C)
Subject:	RE: Due-Outs From Meeting with ICE and DHS Leadership HOT HOT HOT HOT
Attachments:	Ex. A.List of Penalties and Fines in INA.docx, Memorandum.doc

Mike,

Attached is a memo and preliminary list of civil fines and penalties.

Thanks, (b)(6); (b)(7)(C)

Deputy Chief Commercial & Administrative Law Division (CALD) Office of the Principal Legal Advisor U.S. Immigration and Customs Enforcement U.S. Department of Homeland Security 166 Sycamore Street, (b)(6); Williston, VT 05495 T: (b)(6); (b)(7)(C) Fa

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From: Davidson, Michael J Sent: Monday, February 06, 2017 11:24 AM To(b)(6); (b)(7)(C)

Cc

Subject: FW: Due-Outs From Meeting with ICE and DHS Leadership HOT HOT HOT HOT

(b)(6);	
Please assign to one of our attorneys the	e task of ^{(b)(5)}
(b)(5)	
It is due to (b)(6); by COB tomorrow.	-

I'd appreciate seeing a draft by 1 p.m. tomorrow.

Please let e know who has this task Thank you Mike

rom: (b)(6); (b)(7)(C) ent: Monday, Feb	ruary 6, 2017 11:15 AM	
p: Padilla, Kennet	n; (b)(6): (b)(7)(C)	
C: (b)(6); (b)(7)(C)	Guzman, Nicole G; ^{(b)(6); (b)(7)(C)}	Davidson, Michael J; Davis, Mike P;
6); (b)(7)(C)		
abject. Due-Outs	TION MEETING WITH ICE and DHS Lead	Jersnip

Team-

After a productive meeting with some of our new political leadership on Thursday, Mike Davis asked that I send out the following get-backs with regard to which he needs your immediate assistance and input.

(b)(5)

Please give these assignments your utmost attention, as they are an opportunity to highlight important issues for OPLA. It would be appreciated if you could get back to me by COB tomorrow. If that is unreasonable give the task, please let me know and let me know how much time you will need.

Thanks,

EXHIBIT D.2.

From:	(b)(6); (b)(7)(C)
Sent:	30 Mar 2017 11:52:12 -0400
(b)(6); (b)(7)(C)	
Subject:	RE: Civil Fines Meeting Minutes and Action Items
(b)(6),	
(b)(5)	
(b)(5)	
	(b)(5)
Again — would b (b)(5)	be very interested in other perspectives on this matter - ^{(b)(5)}
VR,	
VR,	
(b)(6); (b)(7)(C)	
	n and Customs Enforcement
Office of Policy	
Section Chief/Re (b)(6); (b)(7)(C)	egulatory Coordinator T
From: ^{(b)(6);} (b)(7)(C)
Sent: Thursday	y, Ma <u>rch 30</u> , 2017 11:20 AM bbie; ^{(b)(6)} ; (b)(6); (b)(7)(C)
(b)(6); (b)(7)(C)	
Subject: RE: C	Civil Fines Meeting Minutes and Action Items

To make sure we are all on the same page, we are discussing the two provisions fining aliens who fail to depart that we discussed yesterday: **INA 240B(d)** – failure to depart after order of voluntary departure and **INA 274D** – failure to depart after final order of removal?

(b)(6); nd I agree with (b)(6) that even the (b)(5)	1
(b)(5)	

(b)(5)	
(b)(6); (b)(7)(C)	
Associate Legal Advisor	
ICE/OPLA/EROLD (b)(6); (b)(7)(C)	
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document is for INTERNAL GOVERNMENT USE ONLY and may be exempt from disclo Information Act, 5 USC §§ 552(b)(5), (b)(7).	
From: Seguin, Debbie	
Sent: Thursday, March 30, 2017 11:10 AM	
(b)(6); (b)(7)(C)	

Subject: RE: Civil Fines Meeting Minutes and Action Items

Hi all, Please make sure that (b)(6); is included. Thanks.

Debbie

From:	(b)(6); (b)(7)((C)				
Sent:	Thursday,	March	30,	2017	11:09	AM
b)(6) /b)(71/01					

(b)(6); (b)(7)(C)

Cc: Seguin, Debbie Subject: RE: Civil Fines Meeting Minutes and Action Items

Hi (b)(6);

(b)(5)

(b)(5)

I, too, look forward to others' thoughts on this issue.

Thanks, (b)(6); (b)(6); (b)(7)(C)

Deputy Chief Commercial & Administrative Law Division (CALD) Office of the Principal Legal Advisor U.S. Immigration and Customs Enforcement U.S. Department of Homeland Security 166 Sycamore Street, Suite (InVIG) Williston, VT 05495 (b)(6); (b)(7)(C)

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From: ^{(b)(6); (b)(7)(C)} Sent: Thursday, March 30, 2017 10:31 AM ^{(b)(6); (b)(7)(C)}

Cc: Seguin, Debbie **Subject:** RE: Civil Fines Meeting Minutes and Action Items

Good Morning(b)(6);

Thank you for continuing to raise important questions and issues regarding the EO-mandated refresh of civil fines and penalties assessment.

Per your request, (b)(5)	
(b)(5)	

During the meeting vesterday, as well as in your White Paper and the email below (b)(5) (b)(5)

(b)(5) - and I think all of us fully understand the merits of your recommendation.

That said, there remains one question which I believe would be worthwhile to address: (b)(5)

(b)(5)

My current thinking is that from a legal standpoint, you are certainly correct. But from a policy standpoint and an EO implementation standpoint, ^{(b)(5)}

(b)(5)	That said, I am eager to hear the opinions of others on
this matter.	

Again, thank you for your very hard work on this.

VR,

(b)(6); (b)(7)(C)

U.S. Immigration and Customs Enforcement Office of Policy Section Chief/Regulatory Coordinator (b)(6); (b)(7)(C)

From: (b)(6); (b)(7)(C) Sent: Thursday, March 30, 2017 9:23 AM (b)(6); (b)(7)(C)

Cc: Seguin, Debbie Subject: RE: Civil Fines Meeting Minutes and Action Items

Good morning,

Thanks for the productive discussion yesterday. I didn't have time to raise this important point yesterday, and would like everyone to be aware of it so they can have it in mind as the group decides upon the future course of action.

(b)(5)

(b)(5)

Thanks,
(b)(6); (b)(7)(C)
Deputy Chief
Commercial & Administrative Law Division (CALD)
Office of the Principal Legal Advisor
U.S. Immigration and Customs Enforcement
U.S. Department of Homeland Security
166 Sycamore Street, Suite (b)(6);
Williston, VT 05495
(b)(6); (b)(7)(C)
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From: (b)(6); (b)(7)(C) Sent: Wednesday, March 29, 2017 6:00 PM

(b)(6); (b)(7)(C)

(L)(E)

Cc: Seguin, Debbie **Subject:** Civil Fines Meeting Minutes and Action Items

Hi everyone,

Thanks again for taking time to meet today to discuss the civil fines and penalties and our way forward. A recap of the meeting is below along with action items for the near term.

EXHIBIT D.3.

Thanks,

(b)(6);

From: (b)(6); (b)(7)(C) Sent: Friday, March 31, 2017 9:43 AM To: Davidson, Michael J; (b)(6); (b)(7)(C) Cc: (b)(6); (b)(7)(C)

Subject: FW: Civil Fines Meeting Minutes and Action Items

Mike &(b)(6);

Below is the string of emails that was generated after our meeting on Wednesday about the civil fines and penalties. I was surprised to see that (b)(6) asked for a meeting with you. He was not present during Wednesday's meeting, and the group has a plan to move forward on the issues. We are

(b)(5)

Bottom Line: I think a separate meeting with (b)(6) at this point is unnecessary.

Please let me know if you'd like any further information.

(b)(6); (b)(7)(C)

Deputy Chief

Commercial & Administrative Law Division (CALD) Office of the Principal Legal Advisor U.S. Immigration and Customs Enforcement U.S. Department of Homeland Security 166 Sycamore Street, (b)(6); (b)(7)(C) Williston, VT 05495 T: (b)(6); (b)(7)(C) Fa

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2020-ICLI-00028 995

ONLY and may be exempt from disclosure under the Freedom of Information Act, 5 USC §§ 552(b)(5), (b)(7).

From: (b)(6); (b)(7)(C)	
Sent: Thursday, March 30, 2017 11:20 AM	
To: Seguin, Debbie; ^{(b)(6); (b)(7)(C)}	
(b)(6); (b)(7)(C)	

Subject: RE: Civil Fines Meeting Minutes and Action Items

To make sure we are all on the same page, we are discussing the two provisions fining aliens who fail to depart that we discussed yesterday: **INA 240B(d)** – failure to depart after order of voluntary departure and **INA 274D** – failure to depart after final order of removal?

$\frac{(b)(6)}{(b)(6)}$ and lagree with $\frac{(b)(6)}{(b)(6)}$ that even the $\frac{(b)(5)}{(b)(5)}$	
(b)(5)	

(b)(6); (b)(7)(C)

Associate Legal Advisor ICE/OPLA/EROLD (o) (b)(6); (b)(7)(C)

(c)

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From: Seguin, Debbie Sent: Thursday, March 30, 2017 11:10 AM (b)(6); (b)(7)(C)

Subject: RE: Civil Fines Meeting Minutes and Action Items

Hi all, Please make sure that (b)(6); is included. Thanks.

Debbie

From: (b)(6); (b)(7)(C)

Sent: Thursday, March 30, 2017 11:09 AM

(b)(6); (b)(7)(C)

Cc: Seguin, Debbie

Subject: RE: Civil Fines Meeting Minutes and Action Items

Hi (b)(6);

(b)(5) (b)(5) Thanks, (b)(6); (b)(7)(C) Deputy Chief Commercial & Administrative Law Division (CALD) Office of the Principal Legal Advisor U.S. Immigration and Customs Enforcement U.S. Department of Homeland Security 166 Sycamore Street, (b)(6);

Williston, VT 05495 T: ^{(b)(6); (b)(7)(C)} Fa

(b)(6); (b)(7)(C)

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From:^{(b)(6); (b)(7)(C)}

Sent: Thursday, March 30, 2017 10:31 AM

(b)(6); (b)(7)(C)

Cc: Seguin, Debbie Subject: RE: Civil Fines Meeting Minutes and Action Items Good Morning (b)(6);

Thank you for continuing to raise important questions and issues regarding the EO-mandated refresh of civil fines and penalties assessment.

Per your request ^{(b)(5)}	
(b)(5)	

During the meeting yesterday, as well as in your White Paper and the email below (b)(5)

(b)(5) - and I think all of us fully understand the merits of your recommendation.

That said, there remains one question which I believe would be worthwhile to address (b)(5)

My current thinking is that from a legal standpoint, you are certainly correct. But from a policy standpoint and an EO implementation standpoint. (b)(5)

and the second	
(b)(5)	That said, I am eager to hear the opinions of others on
this matter.	

Again, thank you for your very hard work on this.

VR,

(b)(6); (b)(7)(C)

U.S. Immigration and Customs Enforcement Office of Policy Section Chief/Regulatory Coordinator (b)(6); (b)(7)(C)

From (b)(6); (b)(7)(C) Sent: Thursday, March 30, 2017 9:23 AM

(b)(6); (b)(7)(C)

Cc: Seguin, Debbie **Subject:** RE: Civil Fines Meeting Minutes and Action Items

Good morning,

Thanks for the productive discussion yesterday. I didn't have time to raise this important point yesterday, and would like everyone to be aware of it so they can have it in mind as the group decides upon the future course of action.

2020-ICLI-00028 998

(b)(5)

Thanks, (b)(6); (b)(7)(C)

Deputy Chief Commercial & Administrative Law Division (CALD) Office of the Principal Legal Advisor U.S. Immigration and Customs Enforcement U.S. Department of Homeland Security 166 Sycamore Street,(b)(6); Williston, VT 05495 T: (b)(6); (b)(7)(C) Fax

(b)(6); (b)(7)(C)

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EXHIBIT D.4.

From:	Davidson, Michael J		
Sent:	<u>4 Apr 2017 0</u> 9:54:31 -0400		
То:	^{(b)(6); (b)(7)(C)} ;Davis, Mike P		
Cc:	(b)(6); (b)(7)(C)		
Subject:	RE: EO Civil Fines and Penalties Legal Analysis		

Thank you (b)(6);

From: (b)(6); (b)(7)(C) Sent: Tuesday, April 4, 2017 9:51 AM To: Davis, Mike P Cc: (b)(6); (b)(7)(C) Subject: FW: EO Civil Fines and Penalties Legal Analysis

second memo is attached. It addresses whether (b)(5)

Mike,

Mike Davidson asked me to summarize for you the current status of the analysis of civil penalties and fines. Our office has prepared two memos – the first one was the white paper that you reviewed in February on^{(b)(5)} The

To our knowledge, the attached memo has been

(b)(5)

shared only with ICE Policy and CBP.

(b)(5)

I will be forwarding an email string that summarizes the meeting OPLA had with ICE Policy on March 29, which includes the list of action items developed from that meeting. I will also be forwarding an email I received from ICE policy that includes CBP's assessment of what additional regulatory action is needed to assess fines within CBP's purview.

(b)(6); (b)(7)(C)

Deputy Chief Commercial & Administrative Law Division (CALD) Office of the Principal Legal Advisor U.S. Immigration and Customs Enforcement U.S. Department of Homeland Security 166 Sycamore Street, \$(b)(6); (b)(7)(C) Williston, VT 05495 T: (b)(6): (b)(7)(C)

EXHIBIT D.5.

H ^{(b)(6); (b)(7)(C)}	since (b)(6);	weighed in on the issue of ^{(b)(5)}	
(b)(5)			

Do you concur?

From: (b)(6); (b)(7)(C)
Sent: Monday, July 16, 2018 11:40 AM
To: (b)(6); (b)(7)(C)
Cc:
Subject: RE: ^{(b)(5)} - OPLA document

H (b)(6);

Yes, we had a chance to review the draft and provide input before it was sent to you.

Thanks,



Associate Legal Advisor Commercial & Administrative Law Division (CALD) Office of the Principal Legal Advisor U.S. Immigration and Customs Enforcement U.S. Department of Homeland Security 166 Sycamore Street, Suite (b)(6) Williston, VT 05495

(b)(6); (b)(7)(C)

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From:(b)(6); (b)(7)(C)
Sent: Monday, July 16, 2018 10:38 AM
To:(b)(6); (b)(7)(C)
Cc:
Subject: (b)(5) OPLA document
Importance: High

Hi (b)(6); (b)(7)(C)]– as you may know Jon Feere asked whet	her ^{(b)(5)}
(b)(5)		
(b)(5)	-	OPLA reviewed the
issue at his direction and provided the attached document.		

Did you get a chance to review this draft document or provide input before it was sent to me?

Thanks!

From:(b)(6); (b)(7)(C) Sent: Friday, July 13, 2018 1:16 PM
To: (b)(6); (b)(7)(C)
Cc:
Subject: RE: question
(b)(6); (b)(7)
Please see attached our answers to the (b)(5) Bottom line,(b)(5)
(b)(5)
Thanks again for your patience on this.
(b)(6); Chief
Enforcement and Removal Operations Law Division
Office of the Principal Legal Advisor
U.S. Immigration and Customs Enforcement
(b)(6); (b)(7)(C)
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From:(b)(6); (b)(7)(C)
Sent: Thursday, July 12, 2018 7:31 AM
To: (b)(6); (b)(7)(C)
Subject: RE: question
Thanks. 🐵
From: ^{(b)(6); (b)(7)(C)}
Sent: Wednesday, July 11, 2018 4:18 PM

EXHIBIT D.6.

Cc: Loiacono, Adam V	(b)(6); (b)(7)(C)
Subject: RE: Seizure of	personal assets

Good mornin ^{(b)(6); (b)(7)(C)}	Thanks for sending me the document last night.
--	--

A few more follow up questions for you if I may – and thanks in advance for your help.

(b)(5)

(b)(5)

From(b)(6); (b)(7)(C) Sent: Monday, August 6, 2018 5:05 PM To: (b)(6); (b)(7)(C)

Cc: Loiacono, Adam V (b)(6); (b)(7)(C)

Subject: RE: Seizure of personal assets

H (b)(6);

(b)(5)

(b)(6); (b)(7)(C)

Associate Legal Advisor Commercial & Administrative Law Division (CALD) Office of the Principal Legal Advisor U.S. Immigration and Customs Enforcement U.S. Department of Homeland Security 166 Sycamore Street, Suit^{(b)(6);} Williston, VT 05495

(b)(6); (b)(7)(C)

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EXHIBIT D.7.

From:	ERO Taskings
Sent:	8 Nov 2018 17:17:43 +0000
Subject:	Civil Penalty Initiative
Attachments:	240B questionnaire.docx, 274D questionnaire.docx

The following message is sent on behalf of ^{[b](6); (b)(7)(C)} Acting Assistant Director for Field Operations, with the concurrence of Tae Johnson, Assistant Director for Custody Management:

To: Field Office Directors, Deputy Field Office Directors, and Assistant Field Office Directors

Subject: Civil Penalty Initiative

On June 19, 2018, former ICE Acting Director Thomas D. Homan signed ICE Directive 10088.1: "*Fines and Penalties for Civil Violations of Immigration Law*," which sets forth policy regarding the assessment and collection of penalties for an alien who fails to depart voluntarily within the time specified under the Immigration and Nationality Act (INA) § 240B(d) (8 U.S.C. § 1229c(d)), and INA § 274D for an alien subject to a final order of removal who willfully fails or refuses to depart the United States pursuant to that removal order (8 U.S.C. § 1324d).

Since the Directive went into effect, the Headquarters Bond Management Unit (HQBMU) has identified a relatively small group of cases for review to determine

D)(5)	As a part of this
effort, ^{(b)(5)}	

(b)(5)

For the expansion of ERO's Civil Penalties Initiative, each ERO field office will be responsible for identifying cases within their area of responsibility for penalty consideration. Every month, two pre-assigned field offices must identify and submit 25 cases to Headquarters for penalty consideration. In each instance, the alien must have either failed to timely depart the United States after having received an order of Voluntary Departure (VD) issued by an Immigration Judge (IJ) or failed to comply with an order of removal. To the extent possible, submitted cases should be an equal mix of §240B and §274D violations. The work performed at the field level will be similar in nature to the field's efforts in the past (completion of an executive summary and questionnaire), however for this phase, the field will be responsible for identifying the individual to be fined.

Commencing on December 1, 2018, followed by the first of every month thereafter (or the first business day of the month if the first of the month falls on a weekend/holiday), by close of business certain identified field offices must:

• Identify 25 individuals who within the last five years were either:

- failed to timely depart pursuant to a voluntary departure order granted by an immigration judge, or
- o willfully failed to comply with a final order of removal.
- Conduct a review of the individual's A-file and complete the appropriate attached questionnaire relating to either a §240B or §274D violation.
- Write an executive summary specifically addressing the issues identified below.
- Provide the name of the ERO officer at the GS-13/14 level who will serve in a collateral capacity as the office's Civil Penalties Coordinator (CPC).
- Send the CPC's name and contact information, along with the 25 questionnaires and executive summaries, to the Bond Management Unit mailbox at ^{(b)(7)(E)}
 - *Note The 25 summaries and corresponding questionnaires must all be sent on the same day as attachments to 25 separate emails with the relevant alien number identified in the subject line of each email.

The following details should be included in each executive summary:

- The alien's name, A number, date of birth, country of birth, date and place of entry into the United States, as well as class of admission, if any;
- Criminal convictions;
- Grounds for removal;
- Immigration hearing history, to include motions to reopen or reconsider, appeals, or federal appeals or petitions that the alien filed after the IJ granted VD or ordered the alien removed; whether any matters are currently pending, and whether there is a stay of removal currently in effect;
- Record indices searched to verify the alien was granted VD and failed to depart and/or has an administratively final order of removal and willfully failed to comply with removal;
- A description of the efforts the alien has taken to avoid removal, timely departure, or violations of any other immigration enforcement action (*i.e.*, breached bond, violation of an Order of Supervision (OSUP), failure to surrender, ATD violations, etc.);
- Whether the alien is detained in ICE custody; and
- Whether the alien is represented by counsel.

As the following cases are unsuitable for pursuing a civil penalty, the field <u>should not</u> <u>submit</u>:

- VD cases lacking an IJ's Order;
- VD cases lacking an IJ's signed Warning to the Alien regarding the civil penalty;
- In absentia Final Order of Removal cases;
- Cases with appeals pending which stay the alien's removal;
- Unlawful re-entry cases (criminal penalty applies);
- Cases released under an OSUP (criminal penalty applies);
- Cases where the initial § 240B or § 274D violation occurred beyond the five-year statute of limitations.[1]

In a situation where a case receives high media interest (i.e. sanctuary case, pending litigation, health issues), prior to completing any summary or questionnaire, the field should reach out to (b)(6); (b)(7)(C) Enforcement Program Manager, via email at (b)(6); (b)(7)(C)

If a case is deemed suitable for a penalty and additional documents are needed from the alien's file, the CPC will be notified, and the submission of these documents must be made no later than two business days from the time the CPC receives notification. After submissions are reviewed and if a case is identified as unsuitable for a penalty, the CPC will be notified to submit a 'substitution' case to the HQBMU mailbox for consideration.

In the event the alien is located at any point after documents have been submitted to headquarters, Field Office Directors should always opt for removal over a penalty. Should this occur, the CPC must promptly notify headquarters via email at (b)(7)(E) so that the case may be reviewed to determine whether the penalty should proceed or be withdrawn upon the alien's removal.

Finally, if a field office outside of the rotational cycle provided below wishes to assess a penalty on a specific case, please contact (b)(6); (b)(7)(C) via email at

(b)(6); (b)(7)(C) to obtain concurrence prior to submitting any documentation. **Civil Penalty Initiative**

2018-2019 Rotational Cycle

Month	Eastern	Western	
December	Washington	Dallas	
January	Baltimore	Denver	
February	Boston	El Paso	
March	Buffalo Houston		
April	Chicago	Los Angeles	

EXHIBIT D.8.

(b)(6); (b)(7)(C)

Subject: Civil Fines tasking 4-18-2019

Good afternoon,

On June 19, 2018, former ICE Acting Director Thomas D. Homan signed ICE Directive 10088.1: *Fines and Penalties for Civil Violations of Immigration Law*, which sets forth policy regarding the assessment and collection of penalties for an alien who fails to depart voluntarily within the time specified under the Immigration and Nationality Act (INA) § 240B(d) (8 U.S.C. § 1229c(d)), and INA § 274D for an alien subject to a final order of removal who willfully fails or refuses to depart the United States pursuant to that removal order (8 U.S.C. § 1324d).

Your office has been identified as having a sanctuary case(s) within your area of responsibility where the alien either failed to timely depart the United States after having received an order of Voluntary Departure (VD) issued by an Immigration Judge (IJ) or failed to comply with an order of removal, and later took a voluntary willful action to enter a sensitive location to avoid arrest and removal by ICE. In order for HQ to determine if the individual may be amenable for a fine, certain information must be provided to HQ. Please review the attached spreadsheet for cases in green and yellow highlights. For those highlighted cases in your AOR:

- Conduct a review of the individual's A-file and complete the attached questionnaire relating to either a §240B or §274D violation.
- Provide information similar to that which you would provide in an executive summary within the comment portion of the questionnaire or in the alternate attach an updated ES to the questionnaire which responds to the questions in section E and F of the questionnaire.

The following details should be included either on the questionnaire on in the updated executive summary which accompanies the questionnaire:

(b)(5)

(b)(5)

Please provide your responses to your Domestic Operations desk officer no later than 12:00 noon on Tuesday, April 23, 2019.

questions, please contact ^{(b)(6); (b)(7)(C)}	via email at ^{(b)(6); (b)(7)(C)}
), (b)(7)(C) Domestic Operations - West	
Chief	
cement and Removal Operations	
Immigration and Customs Enforcement	
Department of Homeland S <u>ecuri</u> ty /32-(b)(6)(Desk) 202-200-(b)(6)(6)(Mobile)	

EXHIBIT D.9.

From:	(b)(6); (b)(7)(C)	
Sent:	23 Oct 2019 10:59:53 +0000	
То:	Loiacono, Adam V	
Subject:	RE: Civil Fines 274D Issue	

Thanks!

From: Loiacono, Adam V ^{(b)(6); (b)(7)(C)}	
Sent: Tuesday, October 22, 2019 10:36 AM	
(b)(6); (b)(7)(C)	
Cc: ^{(b)(6); (b)(7)(C)}	Loiacono, Adam V ^{(b)(6); (b)(7)(C)}

Subject: RE: Civil Fines 274D Issue

(b)(6);

Please find the data attached.

Thanks,

Adam V. Loiacono

Deputy Principal Legal Advisor for Enforcement and Litigation

Office of the Principal Legal Advisor

U.S. Immigration and Customs Enforcement

Desk (b)(6); (b)(7)(C)

Iphor

(b)(6); (b)(7)(C)

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From(b)(6); (b)(7)(C)	>	
Sent: Thursday, October 17, 2019 10:	22 AM	
To: Loiacono, Adam V (b)(6); (b)(7)(C)		
(b)(6); (b)(7)(C)		
Cc: (b)(6); (b)(7)(C)		
Subject: RE: Civil Fines 274D Issue		
I have a question - ^{(b)(5)}		
b)(5)		

EXHIBIT D.10.

From:	(b)(6); (b)(7)(C)
To:	
Cc:	
Subject:	Civil Fines
Date:	Wednesday, October 23, 2019 2:38:43 PM

(b)(6); (b)(7)(C)	Thanks for taking t	he time to meet with me about civil fines. As
discu	ussed, ^{(b)(5)}	
(b)(5)		In the example I provided to you, the following

In the example I provided to you, the following

criteria would be met:



While other criteria is necessary (i.e.	b)(5)	 that can be obtained
through the case review process.		

(b)(5)

If this works, ^{(b)(5}	
(b)(5)	

**Reminder – ^{(b)(5)}		
(b)(5)		

EXHIBIT D.11.
(b)(6); (b)(7)(C)

From: To: Cc: Subject: Date:

Civil Fines Updates Thursday, January 2, 2020 4:22:39 PM

Civil Fines Update January 2, 2020

• Sanctuary cases

• [^{(b)(6); (b)(7)(C)} a sanctuary case who was issued a Final Order to Fine pursuant to INA Section 240B – was granted a pardon by the Governor of Colorado for her conviction of criminal

impersonation

(b)(5)

b)(5)

The decision to fine was mailed to her on

12/05/19. She has 30 days from that date to appeal the decision. As of 01/02/2020, no appeal has been received.

Sponsor Cases

- During the week of 10/28/19, 42 NIFs for INA 240B violations were mailed to UAC sponsors.
 - 30 NIFs (71.5%) have been returned to ICE as undeliverable.
 - 4 NIFs (9.5%) remain unaccounted for.
 - 8 NIFs (19%) were delivered to the alien's last known address.
 - 3 responses (7.1%) were received. The responses advise ICE that the alien made a timely departure during the VD period and presented documentation supporting this claim. The effected field offices have confirmed departure. As a result, the 3 NIFs were withdrawn.
 - 5 NIFs (11.9%) are pending the issuance of an unappealable decision for failure to respond.

• Results

- 239 NIFs have been mailed since the civil fines program commenced in 2018.
- As of 01/02/2020 total fines collected \$3706.18 (includes interest).
 - As of 01/02/2020
 - 15 cases were billed by the National Finance Center.
 - 12 of these cases were later referred to the Treasury

Department and are now awaiting collection.

- ICE has been successful in collecting money from only 2 cases of 239 NIF'd (.8%).
 - One case paid in full (\$3002.58).
 - One case is making partial monthly payments by credit card at a rate of \$100/month (\$703.60).

In the event questions arise about $^{(b)(6); (b)(7)(C)}$ – a sanctuary case that was not included in our initial service on sanctuary cases..... (Jon Feere inquired about her last week) She received an in absentia order in 2006 and never received warnings from the IJ about penalties for failure to depart. She has appealed the denial of the MTR the 2006 decision. No stay is in effect. Without the warning – she cannot be fined.

From:	(b)(6); (b)(7)(C)
To:	
Subject:	Civil Fines Updates
Date:	Thursday, February 6, 2020 4:01:17 PM

Civil Fines Update February 6, 2020

On 1/29/2020 ERO HQ received from the Board of Immigration Appeals the Notice of Appeal for a fine imposed on^{(b)(6); (b)(7)(C)} a sanctuary case out of the Denver Field Office.

•(^{(b)(6); (b)(7)(C)} who was issued a Final Order to Fine pursuant to INA Section 240B on 12/05/2019 – was granted a pardon by the Governor of Colorado for her conviction of criminal impersonation.^{(b)(5)}

(b)(5); (b)(6); (b)(7)(C)

(b)(5)

- The appeal is the first received by ERO for its civil fines program.
 On 02/06/2020 ERO met with OPLA to discuss ^{(b)(5)}
- On 02/06/2020, a meeting was held between ERO, OPLA and the ICE Senior Advisor (Jon Feere) to discuss proposed regulatory changes.
- As of 02/06/2020 total fines collected \$3909.93 (includes interest).

From: To:	(b)(6); (b)(7)(C)
Subject:	Civil Fines updates
Date:	Thursday, November 21, 2019 5:23:31 PM
Attachments:	Civil Fines Update (11212019).docx

Please note bullet on page 2 - This makes us 2 for 2. Both who paid got deported.

• On 11/7/2019, ERO arrester (b)(6); (b)(7)(C) a citizen of Guatemala who was issued a NIF in April 2019. His address was determined to be valid when he paid his fine in the amount of \$3,002.58 (with interest). He was removed from the U.S. via ICE air charter on 11/21/2019.

Civil Fines Update November 21, 2019

Sanctuary cases

	ry cases
0 ^(b)	(5)
	(5) Due Monday November 25 th .
	DHS OGC and DOJ have drafted a letter titled ^{(b)(5)}
	574
	 Tasking has been prepared and will be sent to FODs on Monday November 25th with a call up date of Tuesday November 26th.
	 FODs must send the warning letters to these 8 individuals on Tuesday November 26th.
	 Accompanying the warning letters will be a G-56 call in notice that
	schedules these individuals to appear at ICE – date certain - no later than
	December 11, 2019. $(b)(5)$
	•
	ERO has prepared a final order to fine the sole 240B sanctuary case. The amount
	of the fine is \$4,792. The decision which can be appealed to the BIA will be
	nailed out on the same date as the warning letters.
10-	The Office of Public Affairs has been notified of the upcoming events.
0 (L	

- The 42 *Notice of Intention to Fine* for INA 240B violations that were mailed out to UAC sponsors during the week of October 28th remain in play.
 - o 12 NIFs were returned to ICE as undeliverable.
 - o 7 NIFs were delivered.
 - 2 responses were received. At least 1 of the 2 NIFs will be withdrawn as evidence was presented of the alien's timely departure. The second case is awaiting verification from the field as to whether the case will be closed out as a timely departure.

•	A redelegation of authority was drafted for the EAD's signature	(b)(5)
	(b)(5)	The document is with
	OPI A for review	

OPLA for review.

- As of 11/21/2019 total fines collected are \$3604.18 (includes interest).
 - On 11/7/2019, ERO arrested ((b)(6); (b)(7)(C) citizen of Guatemala who was issued a NIF in April 2019. His address was determined to be valid when he paid his fine in the amount of \$3,002.58 (with interest). He was removed from the U.S. via ICE air charter on 11/21/2019.

EXHIBIT D.12.

	Alien					1		VD	U U				Calculation					
Office		First	DOB	Country	Crim	Attorney	§ 240B	Expires	Warnings	§ 274D	FO Date	Date	Date	Violation	NIF Amount	NIF Date		Status Update (08/12/2019)
DEN	(b)(6); (b)(7)(C)			El Salvador	N	Y				x	9/30/2014	8/9/2017	8/9/2017	640	511,360.00	6/26/2019	NIF amount based on the time alien was in sanctuary until the time she voluntarily reported to ICE on 5/10/2019. (h) (G) - she was immediately placed on OSUP. Statute of limitations expires 9/29/2019.	Extenstion to respond granted until 08/26/2019. Attorney notified via email on 07/10/2019.
DET				Mexico	Y	Y				x	10/28/2016	10/2/2017	10/10/2017	623	497,777.00		Granted VD by U in 2009. Left during VD period. 2009 charged with improper entry and remved under ER. 2013 - issued NTA, ordered removed 2015. Appeeal dismissed 2016.	0 / 2 0 m/2 / 2 05/2 2001 23 / 2 2002 20 20 20 20 20 20 20 20 20 20 20
DEN				Peru	Y	Y	X	5/15/2016	X		3/16/2016	10/17/2017			4,792.00		Convicted of impersonation.	
ATL	17.			Honduras	y	Y				x	3/23/2018	4/12/2018	4/12/2018	439	350,761.00		PFR filed with 4CC on 10/1/18. No indication of court date. No stay issued.	
WAS				Honduras	N	Y				x	3/10/2015	6/20/2018	6/20/2018	370	295,630.00	1	In absentia with MTR. BIA dismissal 10/17/18 to IJ 2nd denial of MTR on 4/19/2018. Honduran child has final in absentia order - never filed MTR. Married to LPR with I-130 pending. Unknown if LPR is father of Honduran child.	
SNA				Guatemala	N	Y				x	4/30/2015	2/9/2018	2/9/2018	380	303,620.00		Failed to report 3/19/19. (b)(6): (b)(7)(C) also final order. No SU petition pending - appeal dismissee. No Stays.	
DET				Guatemala	Y	Y				x	6/15/2016	5/1/2018	12/28/2017	544	434,656.00		VD filed PFR rendering her 274D case Asked atty for copy of G-28. He said we already have. Reached out to DET to ask for copy.	
SLC				Honduras	N	Y					6/7/2017	1/31/2018	1/31/2018	568	453.832.00		Appeal with 10th CC - 4/4/19 placed appeal in abatement - hearing 5/7/19. No benefits or stays granted that date. Kids in sanctuary. Honduran child also a final order.	
WAS				Guatemala	N	Y				x	7/16/2018	9/30/2018	9/30/2018	268	214,132.00	1	In absentia with MTR. Appeal pending -for MTR. Confirmed - No stay in effect.	
													Sanctuary Tota	4	3,056,560.00			Au-

EXHIBIT D.13.

Withheld pursuant to exemption

(b)(5)

EXHIBIT D.14.

Withheld pursuant to exemption

(b)(5); (b)(6); (b)(7)(C)

EXHIBIT D.15.



U.S. Immigration and Customs Enforcement

Trial Cases – HQ Selects

Because of the many statutory requirements that must be met before ICE can enforce the payment of a civil penalty, it has been challenging in trying to determine which type of case may be best suited for penalty consideration. In 2018 HQ ERO sent In 2018 HQ ERO sent out 24 NIFs to individuals across the country. 20 NIFs were returned as undeliverable.Of the 4 NIFs served: 1 alien was arrested and removed. The NIF was withdrawn and fine proceedings terminated.

^{(b)(7)(E)} 2 aliens are currently in the custody of another LEA awaiting trials for murder and drug trafficking. The aliens were personally served NIFs by ERO field officers. They failed to respond to the NIFs. Unappealable decisions were issued and the cases are now with the FSC-B pending collection.

EXHIBIT D.16.

Withheld pursuant to exemption

(b)(5)

EXHIBIT D.17.

From:	(b)(6); (b)(7)(C)
Sent:	8 May 2019 15:27:28 +0000
To:	(b)(6); (b)(7)(C)
Cc:	
Subject:	FW: Baltimore Response: Civil Fines tasking 4-18-2019
Attachments:	RE: 5 year statute of limitations for civil fines



Thanks for agreeing to a call this afternoon, 3:15 p.m., to talk about how we would like to interpret (b)(5)

b)(5) Below and attached is some of the back and forth on the topic, including with you a few months back. Here is the main issue to discuss:

(b)(5)		

Talk with you later and thanks again,

(b)(6); (b)(7)(C)	
Associate Legal Advisor	
Enforcement and Removal O	Operations Law Division
Department of Homeland Se	ecurity, U.S. Immigration & Customs Enforcement
Desk Phone(b)(6); (b)(7)(C)	7
Cell Phone:	
Email: ^{(b)(6); (b)(7)(C)}	

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From:(b)(6); (b)(7)(C)	
Sent: Wednesday, May 8, 2019 10:32 AM	
To {(b)(6); (b)(7)(C)	
Cc:	
Subject: RE: Baltimore Response: Civil Fines tasking 4-18-2019	
Hi $(b)(6)$; - I attached some back and forth between you, me and CALD. $(b)(5)$	
(b)(5) - however $(b)(6)$'s email indicates otherwise. $(b)(5)$	
p)(5); (b)(6); (b)(7)(C)	
(b)(5)	a.
From: ^{(b)(6); (b)(7)(C)}	
Sent: Wednesday, May 8, 2019 9:06 AM	
To: (b)(6); (b)(7)(C)	
Cc:	
Subject: RE: Baltimore Response: Civil Fines tasking 4-18-2019	
(hVG)	
(b)(6); (b)(7)(
In the case of ^{(b)(6); (b)(7)(C)} you asked ^{(b)(5)}	
(b)(5)	
(b)(5)	(b)(6)
	In this case, $\binom{(b)(6)}{(b)(7)(c)}$
(b)(6); (b)(5)	
b)(5); (b)(6); (b)(7)(C)	
b)(5) What d	do you think?

(b)(6); (b)(7)(C)	

Associate Legal Advisor

Enforcement and Removal Operations Law Division

Department of Homeland Security, U.S. Immigration & Customs Enforcement

Desk Phone (b)(6); (b)(7)(C)

Cell Phone:

Email: ^{(b)(6); (b)(7)(C)}

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From: (b)(6); (b)(7)(C)

Sent: Tuesday, May 7, 2019 3:43 PM

To: (b)(6); (b)(7)(C)

Subject: FW: Baltimore Response: Civil Fines tasking 4-18-2019

As discussed

From: (b)(6); (b)(7)(C)

Sent: Wednesday, April 24, 2019 6:51 AM

To(b)(6); (b)(7)(C)

Cc

Subject: RE: Baltimore Response: Civil Fines tasking 4-18-2019

Good morning,

I updated the summary to reflect the denied MTR

I am checking with OCC	(b)(5)	
(b)(5)		

(as I'm working off of PLAnet notes and they do not specify the reason)

Also,

As the subject's attorney could not provide an address and the we haven't heard anything from the church, I am betting she went back to Virginia to be with her kids.

Thank you

(b)(6); (b)(7)(C
From: ^{(b)(6); (b)(7)(C)}
Sent: Tuesday, April 23, 2019 4:02 PM
To: ^{(b)(6); (b)(7)(C)}
Cc: Subject: FW: Baltimore Response: Civil Fines tasking 4-18-2019
Subject. 1 W. Baltimore Response. Civil Tilles tasking 4-10-2015
(b)(6); (b)(7)(C) – nice detail on your write up.
Re: the MTR submitted based on country conditions – since the alien was an in absentia order on
1/10/2006 –
1. ^{(b)(5)}
2. Unclear as written.
Thanks!
From ₂ (b)(6); (b)(7)(C)
Sent: Tuesday, April 23, 2019 2:55 PM To ^{(b)(6); (b)(7)(C)}
Subject: FW: Baltimore Response: Civil Fines tasking 4-18-2019
Subject. FW. Baltimore Response. Civil Filles tasking 4-10-2019
Please see ERO BAL.
(b)(6); (b)(7)(C)
Unit Chief
Domestic Operations Division-East
Enforcement and Removal Operations
U.S. Immigration and Customs Enforcement 500 12 th St, SW
Washington, DC 20024
(b)(6); $(b)(7)(C)$ Desk
Cell
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From: (b)(6); (b)(7)(C) Sent: Tuesday, April 23, 2019 2:41 PM To:^{[(b)(6); (b)(7)(C)}

Subject: FW: Baltimore Response: Civil Fines tasking 4-18-2019

EXHIBIT D.18.

From: Loiacono, Adam V <(b)(6); (b)(7)(C)

Sent: Wednesday, October 9, 2019 4:16 PM

To (b)(6); (b)(7)(C)

Cc:

Subject: RE: ERO 274D NIF withdrawal letters in sanctuary cases

(b)(5)

(b)(6); (b)(7)(C)

Deputy Principal Legal Advisor for Enforcement and Litigation

Office of the Principal Legal Advisor

U.S. Immigration and Customs Enforcement

Desk:(b)(6); (b)(7)(C) Iphon

(b)(6); (b)(7)(C)

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From	(b)(6); (b)(7)(C)
	$X = X = H X = X \cdot H = I$

Date: Wednesday, Oct 09, 2019, 3:56 PM

To: Loiacono, Adam V (b)(6); (b)(7)(C)

Cc:(b)(6); (b)(7)(C)

Subject: ERO 274D NIF withdrawal letters in sanctuary cases

Hi Adam,

p)(5)		
(b)(5)	I don't recall that. (b)(5)	
b)(5)		.0.

(b)(6); (b)(7)(C)

Deputy Chief of Staff Office of the Principal Legal Advisor U.S. Immigration and Customs Enforcement U.S. Department of Homeland Security 500 12th Street SW(b)(6); Floor Washington, DC 20024 Desk(b)(6); (b)(7)(C) Cell:

E-mail: (b)(6); (b)(7)(C)

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From (b)(6); (b)(7)(C) > Sent: Wednesday, October 9, 2019 3:46 PM (b)(6); (b)(7)(C)	
Subject: RE: Status check	
Sorry (b)(6); (b)(5)	
(b)(5)	Perhaps I misunderstood.
From:(b)(6); (b)(7)(C) Sent: Wednesday, October 9, 2019 3:39 PM	
To: (b)(6); (b)(7)(C)	
Subject: RE: Status check	
Hi L <u>(b)(6):</u> ,	
The letter from ERO can simply indicate that, (b)(5)	
(b)(6); (b)(7)(C) Deputy Chief of Staff Office of the Principal Legal Advisor U.S. Immigration and Customs Enforcement U.S. Department of Homeland Security 500 12th Street SW,(b)(6) Floor Washington, DC 20024 Desk(b)(6); (b)(7)(C) Cell: E-mail: (b)(6); (b)(7)(C)	

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From(b)(6); (b)(7)(C)
Sent: Wednesday, October 9, 2019 3:37 PM
(b)(6); (b)(7)(C)
Subject: RE: Status check
(b)(6) I wasn't aware we were reviewing anything on that. Unless $b)(6)(6)$ has it, is there something you could forward?
I am good any time tomorrow if we want to meet further with $\frac{(b)(6);}{(b)(7)(}$
Thanks,
(b)(6);
From: (b)(6); (b)(7)(C)
Date: Wednesday, Oct 09, 2019, 3:26 PM
(b)(6); (b)(7)(C)
Subject: Status check
Hi guys – just inquiring on the status of the OPLA draft withdrawal letter ^{(b)(5)}

Thanks!

EXHIBIT D.19.

Withheld pursuant to exemption

(b)(5)

Withheld pursuant to exemption

(b)(5)

Withheld pursuant to exemption

(b)(5)

EXHIBIT D.20.

From:	(b)(6), (b)(7)(C)
Sent:	21 Nov 2019 18:49:45 +0000
To:	Davis, Mike P;Loiacono, Adam V
Subject:	RE: ^{(b)(5)} 274D - Sanctuary cases
Great point. (b)(5)	
(b)(6); (b)(7)(C)	
Chief	
	Removal Operations Law Division
	ipal Legal Advisor
	and Customs Enforcement
(b)(6); (b)(7)(C)	
(=/(=)) (=/(-/(=))	
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From: Davis, Mik	P (b)(6); (b)(7)(C)
	Jovember 21, 2019 1:23 PM
To: ^{(b)(6); (b)(7)(C)}	Loiacono, Adam V
(b)(6); (b)(7)(C)	
Subject: RE:(^{(D)(5)}	274D - Sanctuary cases
Thanks. ^{(b)(5)}	
(b)(5)	
Michael P. Davis	
	rincipal Legal Advisor
(b)(6); (b)(7)(C)	d Customs Enforcement
(b)(0), (b)(1)(C)	
Please note that this i	nessage may contain sensitive and/or legally privileged information (attorney work product, attorney-
	deliberative process, personally identifiable information, law enforcement sensitive, etc.) and should be
handled accordingly.	
1	
From: (b)(6); (b)(7)(0	

From: (0)(0), (0)(7)(C)	mber 21, 2019 1:07 PM		
Sent: Thursday, November 21, 2019 1:07 PM To: Loiacono, Adam V ((b)(6); (b)(7)(C)		Davis, Mike P(b)(6); (b)(7)(C)	-
Subject: FW: ^{(b)(5)} 274D - Sanctuary cases			21
j.			

Adam / Mike,

Because the issue is coming up today, I'm forwarding this for your awareness. (b)(5)

(b)(5)

Thanks,

b)(6),	
Chief	
Enforcement and Removal Operations Law Division	
Office of the Principal Legal Advisor	
U.S. Immigration and Customs Enforcement	
(b)(6); (b)(7)(C)	
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From:(b)(6); (b)(7)(C)	
Sent: Thursday, November 21, 2019 12:59 PM	
To (b)(6); (b)(7)(C)	
Cc: Subject: FW: (b)(5) - 274D - Sanctuary cases	
(b)(6); b)(5); (b)(6); (b)(7)(C)	
b)(5)	-
b)(5)	

Let me know if I garbled, or you want to discuss.

(b)(6); (b)(7)(C)

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(b)(6); (b)(7)(C) Associate Legal Advisor **Enforcement & Removal Ops Law Division** ICE Office of the Principal Legal Advisor (b)(6); (b)(7)(C)

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From ^{(b)(6); (b)(7)(C)} Sent: Thursday, Novem	ber 21, 2019 12:35 PM		
To: (b)(6); (b)(7)(C) Cc:			
Subject: RE ^{(b)(5)}	274D - Sanctuary cases	2.0	
Very well pu ^{(b)(6);}	(b)(5)		
(b)(5)			
Also as we discusse	ed ^{(b)(5)}		
b)(5)	0		
(b)(5)	I'll keep you posted.		
Let me know if you	'd like to discuss further.		
(b)(6);			

(b)(6); (b)(7)(C) Associate Legal Advisor Enforcement & Removal Ops Law Division ICE Office of the Principal Legal Advisor (b)(6); (b)(7)(C)

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From: (b)(6); (b)(7)(C)		
Sent: Thursday, Novemb	er 21, 2019 12:23 PM	
To: ^{(b)(6); (b)(7)(C)}		
Cc:		
(b)(6); (b)(7)(C)		

Subject:^{(b)(5)} 274D - Sanctuary cases Importance: High

Hi (b)(6); (b)(6); as a recap to our conversation - (b))(5)
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(b)(5)		

(b)(5)

(b)(5)

(b)(5)

Let me know if this interpretation summarizes our discussion and whether it sounds correct.

Thanks in advance!

(b)(5)

EXHIBIT D.21.

Withheld pursuant to exemption

(b)(5)

Withheld pursuant to exemption

(b)(5)

Withheld pursuant to exemption

(b)(5); (b)(6); (b)(7)(C)

EXHIBIT D.22.

For fines relating to a voluntary departure violation under INA § 240B, the fine amount is set by the Immigration Judge during the alien's hearing within a statutory range of \$1,000 to \$5,000. If the judge does not specify an amount, then a presumptive amount of \$3,000 is used. This amount is adjusted annually for inflation. The most recent adjustment in 2019 raised the presumptive amount to \$4,792.

When determining the amount of the penalty for a violation of INA § 274D, multiple factors are considered – to include any egregious actions taken by the alien in an effort to avoid removal. While the amount of the § 274D fine is set by ICE and is discretionary, by law it cannot exceed the 2019 adjusted rate of \$799 for each day the alien fails to comply with the removal order.

Discussion

In April 2019, you were tasked with providing to HQ details on 9 individuals who actively sought sanctuary from removal by entering into residence at a church or other sensitive location. The information provided was to be used to determine whether to impose a civil penalty against these individuals who have made clear their intention to continue non-compliance with their departure orders.

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(b)(5)	Copies of

these NIFs are attached in 9 separate documents which are identified by the Anumber, last name, and field office.^{(b)(5)}

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Over the next 30-45 days, as responses to the NIFs are received at HQ, copies will be sent to the appropriate AOR for inclusion into the alien's record. (b)(5)

(b)(5)		
(b)(5) Manager, $at^{(b)(6); (b)(7)(C)}$	please contact ^{(b)(6); (b)(7)(C)}	Enforcement Program
(b)(5)		

(b)(5)	
(b)(5)	Included below are some taking points prepared by the ICE

Office of Public Affairs in the event they are needed locally.

Talking Points

- The Immigration and Nationality Act allows the government to impose civil fines on aliens who are granted voluntary departure but fail to depart the United States; and on aliens who have received a final order of removal but refuse to depart the United States.
- Existing Department of Homeland Security regulations have set the financial penalty for failing to voluntarily depart the United States at \$3,000 unless an immigration judge specifically orders a higher or lower amount within a statutory range of \$1,000 \$5,000.
- Under the INA, the civil penalty for willfully refusing to depart the United States pursuant to a final order of removal is no more than \$500 per day; currently adjusted to \$799 due to inflation.
- U.S. Immigration and Customs Enforcement is required to issue a Notice of Intention to Fine (NIF) upon the person subject to the civil penalty. The alien has 30 days to respond, and is granted procedural rights to establish a defense if they believe a fine should not be imposed.