Detainee Senior Leadership Oversight Council Meeting

BG Robert L. Caslen
J-5 Deputy Director for the War on Terrorism

08 December 2005
Agenda

0800 - Opening Remarks

0815 - Review Open Recommendations

1200 - Lunch

1245 - Review Open Recommendations (Cont)

1630 - Way Ahead
## Recommendations Status by Report

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## Recommendations Status by Organization

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**Total = 492**

- **GREEN**: Recommendation Closed
- **AMBER**: Approved Action Plan
- **BLUE**: Intent of initial recommendation met

As of 01 Dec 05
Definitions & ROE

Color Definitions
- GREEN: Recommendation Closed
- AMBER: Approved Action Plan
- RED: Action Required
- BLUE: Intent of initial recommendation met

Rules of Engagement
- Recommendation GREEN: No slide required. OPR maintains documentation.
- Recommendation AMBER and no progress: Council may change to RED.
- Recommendation BLUE: Designed for additional tracking.
Way Ahead

- JS continues to maintain database
- OPRs will continue to maintain documentation supporting findings' resolution
- Updates to DSLOC:
  - Significant changes as they occur
- Proposed next DSLOC meeting: 09 Mar 06
- Provide status to CJCS and SECDEF
(U) RECOMMENDATION/OBSERVATION

- DoD must enforce adherence by OGA with established DoD practices and procedures while conducting detainee interrogation operations at DoD facilities

(U) CURRENT ASSESSMENT:

(U) FIX/ACTION/CHANGE:

Fix: DoD Policy Emphasis

Action: Issue Policy guidance and update existing MOUs

Change: Clearly defined OGA role in interrogation of DoD detainees

OPR: USD (I)
OCR: USD (P)
F/J-014 Adherence to DoD regulations at facilities

(U) RECOMMENDATION/OBSERVATION
- DoD review the inter-agency policies to ensure all parties in a specific TOA adhere to the same guidance and rules.

(U) FIX/ACTION/CHANGE:
None at this time.

OPR: USD (I)
OCR: USD (P)
(U) **RECOMMENDATION/OBSERVATION**
- Clearer guidelines for the interaction of OGA's with the Department of Defense in detention and interrogation operations must be defined.

(U) **CURRENT ASSESSMENT:**
- DoDD 3115 issued November 4, 2005.
  - Recommend Green.

**OPR:** USD (I)
**OCR:** USD(P)

(1) **FIX/ACTION/CHANGE:**
**Fix:** Issue DOD Interrogation Policy

**Action:** USD(I) will promulgate policy that defines relationships between OGA's and DOD agents.

**Change:** Ambiguity resolved.
(U) RECOMMENDATION/OBSERVATION
- Congress question: "What is a Ghost Detainee and how many have there been?"

(U) CURRENT ASSESSMENT:
- ISN Policy issued – 14 days for registration, except as described in policy guidance.
- Recommend closure

OPR: USD (P)
OCR: USD (P)

(U) FIX/ACTION/CHANGE:
Fix: Adequately brief Congress regarding "Ghost Detainee" issue.

Action: Classified briefings with Congress.

Change: Congress question answered.
GS-016 Develop Policy for Joint Interagency Detainee Ops

(U) RECOMMENDATION/OBSERVATION
- Common guidance is required where multiple agencies (e.g. DoD, FBI, CIA) perform joint/combined interrogations, common guidance is required.

(U) CURRENT ASSESSMENT:
- DoDD 3115 Issued November 4, 2005.
- Recommend green.

OPR: USD (I)
OCR: USD (P)

(U) FIX/ACTION/CHANGE:
Fix: Issue common guidance.
Action: Interagency coordination of interrogation policy.
Change: Common practices for all engaged in intelligence gathering.
C-006P -- Standardization of Interrogation Policy re: OGA’s

(U) RECOMMENDATION/OBSERVATION
Coalition and IA policies governing interrogation needs developing. Policies need specificity as to whom applicable, approved methods, with approved standards of supervision and enforcement.

(U) CURRENT ASSESSMENT:

- DoDD 3115 Issued Nov. 4, 2005.

- Recommend Green.

OPR: USD (I)
OCR: USD (P)

(U) FIX/ACTION/CHANGE:

Fix: Issue more specific guidance for OGA’s involved in interrogation.

Action: OUSD(P) and USD(I) coordination of policy

Change:
C-038P – Formalize Inter-agency Procedures re: DoD Support to OGA’s

(U) RECOMMENDATION/OBSERVATION
Identify and, as required, develop formal inter-agency procedures to codify or formalize the process of DoD support to OGA’s re: operations overseas.

(U) CURRENT ASSESSMENT:
- Interagency satisfied that they are operating within appropriate policy guidance.
- Recommend closure.

(U) FIX/ACTION/CHANGE:
Fix: Develop formal inter-agency procedures to formalize DoD support to OGA’s during overseas operations.
Action: Inter-agency matter raised with Deputy, NSA.
Change: Addressed

OPR: OUSD(P)
OCR: OUSD(P)
Brief for the Secretary of Defense on Gaps and Seams

Vice Admiral Tom Church III, USN
19 August 04
Assumptions

- Ongoing reviews (Jones/Fay, Formica, Jacoby and Schlesinger) report out as expected.

- An office (to be designated) will assume responsibility for tracking progress of actions identified in this brief.

- Some gaps will not be completely addressed.
  - Ability of ongoing investigations to sufficiently address issues to the satisfaction of some interests
  - Definitive “ghost detainee” accountability
  - DoD sensitive support to Other Government Agencies (OGAs)
Subject: Applicability of the Geneva Conventions to “Ghost Detainees” in Iraq

Purpose. To provide information about the law applicable to “Ghost Detainees.”

Key Points.

- (U) The Geneva Conventions apply to Security Internee (SI) held in Iraq.

- (U) Normally, the ICRC has the right to go to all places where protected persons are detained.
  - However, in certain circumstances, the Geneva Civilians Conventions (GCC, art. 143) allows a Detaining Power to prohibit the ICRC to visit a SI.
    - The reason to deny a visit must be “for reasons of imperative military necessity.”
    - The Detaining Power must determine it to be an exceptional measure and it must only be of a temporary nature.

- (U) The GCC also permits holding a SI who participated in activities hostile to the security of the occupying power if required by “absolute military security.”
  - Specific examples are spies and saboteurs
  - Persons who have committed such acts are considered to have forfeited the rights of communication.
  - This does not release the Detaining Power from its obligation to notify the ICRC of the detention.
DETAINEE SENIOR
LEADERSHIP OVERSIGHT COUNCIL

Office of Detainee Affairs
Briefing for all OSD Components
S-008 DOD/OGA Guidelines

(U) RECOMMENDATION/OBSERVATION

- Clearer guidelines for the interaction of OGA's with the Department of Defense in detention and interrogation operations must be defined.

(U) CURRENT ASSESSMENT:

- USD(I) is reviewing in development of the DoD policy.

- Promulgation of interrogation policy under development. Policy will address relationships of OGA's and DOD directorates and agents.

OPR: USD (I)
OCR: USD(P)

(U) FIX/ACTION/CHANGE:

Fix: Issue DOD Interrogation Policy

Action: USD(I) will promulgate policy that defines relationships between OGA’s and DOD agents.

Change: Ambiguity resolved.
(U) RECOMMENDATION/OBSERVATION
- Congress question: “What is a Ghost Detainee and how many have there been?”

(U) CURRENT ASSESSMENT:
- ODA has addressed this issue with the SECDEF as well as USD(I) and OGA’s.
- The SECDEF has briefed this issue publicly regarding the one detainee who was held without prompt registration with the ICRC.
- It is DoD policy to promptly register all detainees.
- ODA & USD(P) officials have briefed Congress on this issue – we are preparing for upcoming hearings on issue.
- To the extent required, ODA will work with OGC and USD(I) to resolve any remaining issues on this sensitive matter.

OPR: USD (P)
OCR: USD (P)
(U) RECOMMENDATION/OBSERVATION
- DoD must enforce adherence by OGA with established DoD practices and procedures while conducting detainee interrogation operations at DoD facilities.

(U) CURRENT ASSESSMENT:
- USD(I) responsible for inter-agency coordination on intelligence issues. They have been developing policy to address the concerns of DoD when OGA’s are engaged in law/intelligence activities.

OPR: USD (I)
OCR: USD (P)

(x) FIX/ACTION/CHANGE:
Fix: DoD Policy Emphasis
Action: Issue Policy guidance and update existing MOUs
Change: Clearly defined OGA role in interrogation of DoD detainees
Internment Serial Number Policy

Internment Serial Numbers (ISNs) are issued to detainees as soon as possible, normally within 14 days of capture.

- Issues
  - Assignment of ISN triggers detention notification to International Committee of Red Cross, with appropriate follow-on access.
Internment Serial Numbers (ISNs) are issued to detainees as soon as possible, normally within 14 days of capture

• Issues

  – Assignment of ISN triggers detention notification to International Committee of Red Cross, with appropriate follow-on access
INTERNMENT SERIAL NUMBER POLICY

Internment Serial Numbers (ISNs) are issued to detainees as soon as possible, normally within 14 days of capture

- **Issues**

  - Assignment of ISN triggers detention notification to International Committee of Red Cross, with appropriate follow-on access
INTERNEE SERIAL NUMBER POLICY

• Bottom Line Up Front: Internee Serial Numbers (ISNs) are issued to detainees as soon as possible, normally within 14 days of capture.

• Issues
  -- Assignment of ISN alerts International Committee of Red Cross of detention, and follow-on access.
    -- COCOMs want flexibility to deviate from 14-day assignment timeline for reasons of imperative operational necessity and to maximize intelligence collection efforts; OSD concerned this will lead to loss of accountability and "ghost detainees."
    -- Proposed policy change delegates authority to CENTCOM Commander for approval to assign an ISN beyond 14 days with notification requirements to SecDef. DOD does not intend to approve any requests beyond 30 days.

• Way Ahead: SecDef has referred the proposed change to the interagency for coordination and approval. There is some disagreement as to legal basis to go beyond 14 days.
INFO MEMO

FOR: SECRETARY OF DEFENSE
FROM: General Peter Pace, VCJCS
SUBJECT: CIA Involvement in Detainee Interrogations (U)

• (U//FOUO) Information obtained during interrogation is published as an Intelligence Information Report (IIR) and is widely disseminated to multiple DOD, Intelligence Community and Law Enforcement consumers.

COORDINATION: None.

Prepared By: RADM L. E. Jacoby; Director, Intelligence; 697-9773

Classified By: RADM L.E. Jacoby, USN, J2
Reason: 1.5(c)
Declassify On: 15 February 2012

NOT RELEASABLE TO FOREIGN NATIONALS
PAGE 04 RUEKJCS8002-SEC-REP-
RUEOPPA/DCMA FT BELVOIR VA
RUMFISS/DCMA FT BELVOIR VA
RUBANBA/CJTF FT BELVOIR VA
RUCOGCA/COMNAVBASE GUANTANAMO BAY CU
BT
SECURITY SECTION 01 OF 02
FOR THE CJCS
OPER/ENDURING FREEDOM/
MSGID/GENADMIN/DJS/
SUBJ/IMPLEMENTING GUIDANCE FOR RELEASE OR TRANSFER OF DETAINEES
UNDER US DEPARTMENT OF DEFENSE CONTROL TO FOREIGN GOVERNMENT
/CONTROL/
REF/A/GENADMIN/CJCS/171400ZAPRO2/-.NOTAL/
REF/B/GENADMIN/CJCS/082315ZIAN02/-.NOTAL/
REF/C/DOD/SECDEF/19JAN02/-/NOTAL/

PAGE 05 RUEKJCS8002-SEC-REP-
USCENTCOM AOR FOR INVESTIGATING ALL MATTERS PERTAINING TO ALLEGED OR SUSPECTED WAR CRIMES, ACTS OF TERRORISM, AND OTHER RELATED OFFENSES COMMITTED AGAINST THE UNITED STATES OR US PERSONNEL.
BASIS REASSESS THE STATUS OF EACH DETAINEE AS AN EC, TAKING INTO ACCOUNT ANY NEWLY ACQUIRED INFORMATION SINCE CAPTURE THAT MAY BEAR ON THEIR STATUS. THE FOLLOWING IS SECDEF IMPLEMENTING GUIDANCE FOR RELEASE OR TRANSFER OF DETAINES UNDER DOD CONTROL TO FOREIGN GOVERNMENT CONTROL. REFERENCE (A). IMPLEMENTING GUIDANCE FOR RELEASE OR TRANSFER OF DETAINES UNDER US DEPARTMENT OF DEFENSE CONTROL TO FOREIGN GOVERNMENT CONTROL. REFERENCE (A).

PURPOSE

THIS GUIDANCE IMPLEMENTS THE GUIDELINES FOR TRANSFER OF DETAINES TO FOREIGN GOVERNMENT CONTROL OF APRIL 4, 2002 (DOD DETAINEE TRANSFER POLICY), REFERENCE (A).

DEFINITIONS

THE FOLLOWING DEFINITIONS ARE APPLICABLE TO THIS
GUIDANCE:

(U) 1. AN "ENEMY COMBATANT" (EC) FOR PURPOSES OF THIS

GUIDANCE IS DEFINED AS ANY PERSON THAT US OR ALLIED FORCES COULD
PROPERLY DETAIN UNDER THE LAWS AND CUSTOMS OF WAR. FOR THE
PURPOSES OF THIS CONFLICT, AN EC INCLUDES, BUT IS NOT NECESSARILY
LIMITED TO, A MEMBER OR AGENT OF AL QAEDA, THE TALIBAN, OR ANOTHER
INTERNATIONAL TERRORIST ORGANIZATION AGAINST WHICH THE UNITED
STATES IS ENGAGED IN ARMED CONFLICT.

(U) 2. "UNDER DOD CONTROL" MEANS THAT THE INDIVIDUAL IS
EITHER IN THE PHYSICAL CONTROL OF DOD OR, IF IN THE PHYSICAL
CONTROL OF ANOTHER AGENCY, HAS BEEN DESIGNATED BY THE PRESIDENT OR
HIS DESIGNEE FOR TRANSFER TO DOD CONTROL.

(U) 3. "RELEASE" IS THE PROCESS BY WHICH AN INDIVIDUAL,
WHO HAS BEEN DETERMINED NO LONGER TO POSE A THREAT TO THE UNITED
STATES OR US INTERESTS, IS RELEASED TO A FOREIGN GOVERNMENT WITH NO
PROMISE, IN RETURN, FOR CONTINUED DETENTION.

(U) 4. "CONDITIONAL RELEASE" IS THE RELEASE OF AN EC WHO
HAS BEEN DETERMINED NO LONGER TO POSE A THREAT TO THE UNITED STATES
OR US INTERESTS, UNDER A PROMISE OR AGREEMENT OF THAT EC NOT TO
TAKE UP ARMS, OR PARTICIPATE IN FURTHER FIGHTING, AGAINST THE
UNITED STATES OR ITS ALLIES IN EXCHANGE FOR FREEDOM.

(U) 5. "TRANSFER" IS THE PROCESS BY WHICH THE CONTROL OF

AN INDIVIDUAL IS TRANSFERRED TO A FOREIGN GOVERNMENT WITH THE
PROMISE THAT CERTAIN CONDITIONS WILL BE FULFILLED, USUALLY
INCLUDING THE PROMISE OF CONTINUED DETENTION AS AN EC UNTIL
RETURNED TO US CONTROL OR UNTIL HIS RELEASE IS AUTHORIZED BY THE
UNITED STATES.

(U) PROCESS

(U) UNLESS OTHERWISE DIRECTED BY THE SECRETARY OF DEFENSE,
WITHIN 90 DAYS OF A DETAINEE BEING BROUGHT UNDER DOD CONTROL, THE
DETAINEED COMBATANT COMMANDER, OR HIS DESIGNEE, SHALL REVIEW THE
INITIAL DETERMINATION THAT THE DETAINEE IS AN EC. SUCH REVIEW
SHALL BE MADE BASED UPON ALL AVAILABLE AND RELEVANT INFORMATION
AVAILABLE ON THE DATE OF REVIEW AND MAY BE SUBJECT TO FURTHER
REVIEW BASED UPON NEWLY DISCOVERED EVIDENCE OR INFORMATION.

(U) THE DETAINEED COMBATANT COMMANDER OR HIS DESIGNEE SHALL
PRODUCE A WRITTEN ASSESSMENT REGARDING THE DETAINEE'S EC STATUS
BASED UPON HIS REVIEW OF ALL AVAILABLE AND RELEVANT INFORMATION
CONCERNING THE DETAINEE. THE REVIEW SHALL BE ADMINISTRATIVE IN
NATURE AND SHALL NOT BE DEEMED TO CREATE ANY RIGHT, BENEFIT, OR
PRIVILEGE, SUBSTANTIVE OR PROCEDURAL, AGAINST THE UNITED STATES,
ITS DEPARTMENTS, AGENCIES, OR OTHER ENTITIES, ITS OFFICERS OR

EMPLOYEES, OR ANY PERSON. THE DETAINEED COMBATANT COMMANDER SHALL

JS GHOST DOCS 1061
BE GUIDED BY THE FOLLOWING:
(U) (A) THE DETAINING COMBATANT COMMANDER SHALL CONSIDER ALL RELEVANT AND REASONABLY AVAILABLE INFORMATION, INCLUDING ANY NEW INFORMATION THAT HAS BEEN IDENTIFIED SINCE THE INITIAL STATUS DETERMINATION.
(U) (B) IF NECESSARY TO MAKE A PROPER REVIEW, THE DETAINING COMBATANT COMMANDER MAY INTERVIEW WITNESSES, PROVIDED THEY ARE REASONABLY AVAILABLE AND SUCH INTERVIEWS WOULD NOT AFFECT COMBAT, INTELLIGENCE GATHERING, LAW ENFORCEMENT, OR SUPPORT OPERATIONS.
(U) (C) THE DETAINING COMBATANT COMMANDER MAY, AT HIS DISCRETION, CONVENE A PANEL OF COMMISSIONED OFFICERS TO REVIEW THE AVAILABLE EVIDENCE AND REACH A RECOMMENDED DETERMINATION.
(U) AFTER THE INITIAL 90-DAY STATUS REVIEW, THE DETAINING COMBATANT COMMANDER SHALL, ON AN ANNUAL BASIS, REASSESS THE STATUS OF EACH DETAINEE.
(U) IF, AS A RESULT OF A PERIODIC EC STATUS REVIEW (90-DAY OR ANNUAL), A DETAINING COMBATANT COMMANDER CONCLUDES THAT A DETAINEE MAY NO LONGER MEET THE DEFINITION OF AN EC, THE DETAINING COMBATANT COMMANDER SHALL IDENTIFY THAT DETAINEE FOR POSSIBLE RELEASE OR TRANSFER AS APPROPRIATE.
(U) RECOMMENDATIONS FOR RELEASE OR TRANSFER, COORDINATED WITH THE DEPARTMENT OF STATE, DEPARTMENT OF JUSTICE AND THE CENTRAL INTELLIGENCE AGENCY AS APPROPRIATE, SHALL BE MADE TO THE SECRETARY OF DEFENSE OR HIS DESIGNEE FOR DECISION.

(U) IN ADDITION TO OTHER RESPONSIBILITIES PRESCRIBED HEREIN, THE SECRETARY OF THE ARMY AND RELEVANT COMBATANT COMMANDERS SHALL ASSESS DETAINES FOR POTENTIAL RELEASE (INCLUDING UNDER CONDITIONAL RELEASE OR OTHER AGREEMENTS) OR TRANSFER ON A COMPREHENSIVE AND ONGOING BASIS.
DEFENSE, AND
(U) RESPONSIBILITIES
(U) UNDER SECRETARY OF DEFENSE FOR POLICY

(U) ASSISTANT SECRETARY OF DEFENSE FOR SPECIAL OPERATIONS
AND LOW INTENSITY CONFLICT

Page 20/RUEK/JCS8002

(U) DETAINEE POLICY GROUP WITHIN THE ASSISTANT SECRETARY OF
DEFENSE FOR SPECIAL OPERATIONS AND LOW INTENSITY CONFLICT
(U) ASSISTANT SECRETARY OF DEFENSE FOR PUBLIC AFFAIRS
(U) MONITOR THE PUBLIC AFFAIRS ASPECTS OF POTENTIAL AND
ACTUAL DETAINEE TRANSFERS OR RELEASES, PROVIDE PUBLIC AFFAIRS
POLICY GUIDANCE AS APPROPRIATE IN COORDINATION WITH THE OFFICE OF
THE ASSISTANT SECRETARY OF DEFENSE FOR SPECIAL OPERATIONS AND LOW
INTENSITY CONFLICT AND THE GENERAL COUNSEL OF THE DEPARTMENT OF
DEFENSE, AND PROVIDE COORDINATION OF PUBLIC AFFAIRS MATTERS WITH
OTHER FEDERAL DEPARTMENTS AND AGENCIES AS APPROPRIATE.

(U) GENERAL COUNSEL OF THE DEPARTMENT OF DEFENSE

(U) DIRECTOR OF THE JOINT STAFF

(U) COMBATANT COMMANDERS
(U) SECRETARY OF THE ARMY

(U) COMMANDER OF THE CRIMINAL INVESTIGATION TASK FORCE OR
DOD LEAD FOR CRIMINAL INVESTIGATIONS FOR THE REGION, WHEN DIRECTED
BY THE SECRETARY OF DEFENSE.

(U) INTERAGENCY EXPERTS GROUP

(U) NATIONAL DETAINEE REPORTING CENTER
(U) WHEN DIRECTED BY THE ASSISTANT SECRETARY OF DEFENSE
FOR SPECIAL OPERATIONS AND LOW INTENSITY CONFLICT, PROVIDE
INFORMATION ON RELEASE OR TRANSFER OF DETAINEES AS APPROPRIATE TO
THE INTERNATIONAL COMMITTEE OF THE RED CROSS.

(U) EXECUTION OF TRANSFER
C. WHETHER THE INDIVIDUAL IS OF CONTINUING INTELLIGENCE VALUE TO THE UNITED STATES.
D. LEGAL BASIS TO SUPPORT THE TRANSFER OR RELEASE (INCLUDING CONDITIONAL RELEASE).
E. WHETHER THE PROPOSED DISPOSITION OF THE INDIVIDUAL BY THE RECEIVING GOVERNMENT IS ACCEPTABLE AND SUFFICIENTLY RELIABLE TO WARRANT TRANSFER. UNQUOTE.
3. (U) THE JOINT STAFF POINTS OF CONTACT ARE J-5 ARE

DECL/CLBY: LTG O. W. CASEY, USA; DIRECTOR, J-5; RES: 1.5 (A, B, AND D); DECLON: X6//

SECDEF V2 0
ACTION (U, B)
INFO DASD I/O&JS(*) CHAIRS(*) CHAIRS TESTBED(*)
SECDEF-C(*) SECDEF-C(*) C3J DASD(*)
+JCP EMAIL CUSTOMER//CHAIRS/

CJCS V6 3
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SJS-C(*) NMCC:CWO(*) CMAS(*) J3(1) CMAS(*) J5(1)
J4:LRC(1)

JOINT STAFF V1 10
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J5:MEAP(1) J2:SPEC(1) J5:DFMA(1) J5:DDIN(1)
DELIVER TO USDP: SOLIC CODEWORD OFFICER(2)
TOTAL COPIES REQUIRED 13
#8002
DIRECTING CONSOLIDATION OF JOINT TASK FORCE 160 AND JOINT TASK FORCE 170 INTO JOINT TASK FORCE GTMO, ASSUMING THE MISSION OF PREPARING AND OPERATING A DETENTION FACILITY AT NAVAL BASE GUANTANAMO BAY, CUBA (GTMO). REF B IS POLICY AND GUIDELINES FOR TRANSFERS OR RELEASE OF DETAINES TO FOREIGN GOVERNMENT CONTROL. REF C IS DOD IMPLEMENTING GUIDANCE FOR RELEASE OF DETAINES OR TRANSFER OF DETAINES UNDER DOD CONTROL TO FOREIGN GOVERNMENT CONTROL. REF D IS ROE SERIAL ONE FOR OEF DETAINEE OPERATIONS. REF E IS MODIFICATION ONE TO ROE SERIAL ONE FOR OEF DETAINEE OPERATIONS. REF F IS PUBLIC AFFAIRS GUIDANCE FOR RELEASE OR TRANSFER OF DETAINES IN OPERATION ENDURING FREEDOM. REF G IS US GUIDANCE REGARDING STATUS AND TREATMENT OF DETAINES. REF H IS A SECDEF-APPROVED CJCS EXECUTE ORDER (EXORD) MOVEMENT OF DETAINEE