Fay Report
(Fay/Jones)
28 Findings
(U) RECOMMENDATION/OBSERVATION

- The Army needs to re-emphasize Soldier and leader responsibilities in interrogation and detention operations and retrain them to perform in accordance with law, regulations, and Army values and to live up to the responsibilities of their rank and position. Leaders must also provide adequate training to ensure Soldiers understand their authorities. The Army must ensure that future interrogation policies are simple, direct and include safeguards against abuse. Organizations such as the JIDC must possess a functioning chain of command capable of directing interrogation operations.

- HQDA DODDIP Task:
  Po2/3.3/4.1/D2.4/5.1/6.1/6.2/T1/2/1.3/5.3/7.4/7.5
  /L1/2/3/O3/7/6

(U) CURRENT ASSESSMENT:

OPR: Army
OCR: J7/Policy Working Group

AUG OCT DEC FEB APR APR APR NOV

2004 Draft Coordinaing Draft JP
   FM 2-22.3 draft FM 2-22.3
2005 OSD/JIS Policy Policy TF
   Task Force established for
revision of DoDD
   2310.1 and AR
   190-8
   Incorporate
   Policy TF
   guidance
   Draft revision to
   FM 3-19.40;
   Interment and
   Resettlement
   Operations
   Provide comments
   to JS on JP
   3-63
   Publish
   FM 2-22.3
   Publish
   FM 3-19.40

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UNCLASSIFIED
JS GHOST DOCS 253
Fay Report – Closed Items

F-002 to F-003
F-024 to F-025
F-004 JIDC Chain of Command

(U) RECOMMENDATION
JIDCs need to be structured, manned, trained and equipped as standard military organizations. These organizations should be certified by TRADOC and/or JFCOM. Appropriate Service and Joint doctrine should be developed defining JIDCs' missions and functions as separate commands.

(U) CURRENT ASSESSMENT:
-- Joint Publication 2-01.2, J2X, Counterintelligence and Human Intelligence Support to Joint Operations is in fast track revision. Interim guidance incorporating these revisions already issued. Program Directive pending to formalize as doctrine.
-- Development of a joint intelligence structure to field JIDCs capable of sustaining current requirements and possibly future contingencies is being examined by JS J2/DIA in Defense HUMINT Study.

OPR: J-2

FIX/ACTION/CHANGE:
Fix: (U) Define JDIC mission, force structure and functions in Joint and Service Doctrine.

Action: (U) Define JDIC mission, structure and functions in Joint Pub 2-01.2 and Service Doctrine.

Change: (U) Under new doctrine, JIDCs will have defined missions and functions and standard structure, manning, training and equipment.
(U) RECOMMENDATION/OBSERVATION
- Detention centers must be established in accordance with AR 190-8 to ensure safety and compliance with the Geneva Conventions.
- As a matter of policy, force protection concerns must be applicable to any detention facility and all detention operations.
- Protect detainees in accordance with Geneva Convention IV by providing adequate force protection.
- HQDA DODOIP Task: Po1.1/Po1.2/Po3.6/F3/Z2

(U) CURRENT ASSESSMENT:
OPR: Army
OCR: Policy Working Group

(U) FIX/ACTION/CHANGE:
Fix: Review and Revise Policy
Action: Publish interim Army
Regulation (AR) 190-8, Enemy
Prisoners of War, Retained
Personnel, Civilian Internees and
Other Detainees
Change:
- Update AR 190-8
- Assess onsite force protection
(U) RECOMMENDATION/OBSERVATION

- Leaders must balance mission requirements with unit capabilities, soldier morale and effectiveness.
  Protecting Soldiers from unnecessary pressure to enhance mission effectiveness is a leader’s job.
  Rigorous and challenging training can help prepare units and soldiers for the stress they face in combat.
- HQDA DODOIP Task: T1/L1

(U) CURRENT ASSESSMENT:

OPR: Army
OCR:

2004 2005
FORSOM DO mission specific TNG guidance issued
Exportable DO (I/R) Training Support Package
OIF/OEF Ind replacement TNG guidance updated
AR 350-1 Updated/ Final Legal Review
AR 350-1 published

(U) FIX/ACTION/CHANGE:

Fix: Army Policy emphasis

Action: Conduct interim response through executive policy guidance and incorporate into Army institutional leadership, training guidance

Change:
- Updating PME and AR 350-1
(U) RECOMMENDATION/OBSERVATION

- Screening, interrogation and release procedures at the tactical level need to be properly executed. Those detainees who pose no threat and are of no intelligence value should be released by capturing units within 72 hours. Those detainees thought to be a threat but of no further intelligence value should be sent to a long term confinement facility. Those detainees thought to possess further intelligence value should be sent to a Corps/Theater Interrogation Center.
- HQDA DOD/DIP Task: Po1.2/3.7/D5.3/D8/T1.1/T5.1

(U) CURRENT ASSESSMENT:

OPR: Army
OCR: J7/Policy Working Group

(U) FIX/ACTION/CHANGE:

Fix: Review and Revise AR 190-8

Action: Publish updated AR 190-8, Enemy Prisoner of War, Retained Personnel, Civilian Internees and Other Detainees.

Change:
- AR 190-8 and AR 381-100
- FM 2-22.3/FM 3-19.40
- Standardize DO training packages
UNCLASSIFIED

F-008

OPR: Policy Working Group

Status on 27 Jan 05: ⬤
(U) RECOMMENDATION/OBSERVATION

- The Army must increase the number of HUMINT units to overcome downsizing of HUMINT forces over the last 10 years and to address current and future HUMINT requirements.

HQDA DODOIP Task:
O3/O3.1/O3.2/O3.3/O3.4/O3.6

(U) CURRENT ASSESSMENT:

OPR: Army

OCR:

(U) FIX/ACTION/CHANGE:

Fix: Conduct review to determine future requirements.

Action: Increase the number of HUMINT units and implement MI FS Change.

Change:
- Adjust MI force structure
(U) RECOMMENDATION

The Army and DoD should plan on operating JIDC organizations in future operational environments, establish appropriate manning and equipment authorizations for the same.

(U) CURRENT ASSESSMENT:

-- Joint Publication 2-C1.2, J2X, Counterintelligence and Human Intelligence Support to Joint Operations in fast track revision. Interim guidance incorporating these revisions already issued. Program Directive pending to formalize into doctrine.

-- Development of a joint intelligence structure to field JIDCs capable of sustaining current requirements and possibly future contingencies is being examined by JS J2/DIA in Defense HUMINT Study.

OPR: J-2

OCR: J-7/Services

<table>
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<th>Jan 24-26</th>
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- Joint Pub Conference
- Interim Guidance issued
- Publish Defense HUMINT Study
- Publish Program Directive
- Publish First Official Draft
- Publish Final Official Draft
- Signature Draft to CJCS
- CJCS Approval

FIX/ACTION/CHANGE:

Fix: (U) Write procedures for planning, personnel & logistic support into Joint and Service doctrine. Establish manning authorizations for future JIDCs.

Action: (U) Write procedures for planning, personnel, and logistic support for JIDC into JP 2-01.2 and Service Doctrine. Establish manning authorizations for future JIDCs through manning conferences and White papers.

Change: (U) JIDCs will be doctrinally structured and appropriately manned.
(U) RECOMMENDATION / OBSERVATION:

This shortage negatively affected every level of detainee operations from point-of-capture through detention facility... Linguists were a critical node and limited the maximum number of interrogations that could be conducted at any time to the number of linguists available.

(U) FIX/ACTION/CHANGE:

None at this time.

(U) CURRENT ASSESSMENT:

○ P&R is working with the services to better identify their needs and articulate those needs in advance. P&R has developed a system for planning and identifying gaps and will be testing that system May 2 with EUCOM.

OPR: USD(P&R)
OCR: USD(P)
(U) RECOMMENDATION/OBSERVATION

- If cross leveling of personnel is necessary in order to bring RC units up to required strength levels, then post mobilization training time should be extended. Post mobilization training should include unit level training in addition to Soldier training to ensure cross leveled Soldiers are made part of the team.
- HQDA DODOIP Task: Po11/T1.2/T12

(U) CURRENT ASSESSMENT: ○

OPR: Army

OCR:

(U) FIX/ACTION/CHANGE:

Fix: Review post-mobilization training and unit validation procedures.

Action: Assess and modify as necessary, extending the post-Mobilization training time for units that have a large number of cross-leveled Reserve Component Soldiers to ensure cross-leveled soldiers are integrated into the team.

Change: Pre/Post Mobilization Training

JUN

Assessment complete for determination of extension for post mobilization training
(U) RECOMMENDATION/OBSERVATION

- More training emphasis needs to be placed on Soldier and leader responsibilities concerning the identification and reporting of detainee abuse incidents or concerns up through the chain of command, or to other offices such as CID, IG or SJA. This training should not just address the rules, but address case studies from recent and past detainee and interrogation operations to address likely issues interrogators and their supervisors will encounter. Soldiers and leaders need to be taught to integrate Army values and ethical decision making to deal with interrogation issues that are not clearly prohibited or allowed. Furthermore, it should be stressed that methods employed by US Army interrogators will represent US values.

- HQDA DODOIP Task: T1/T11/D11/L1

(U) CURRENT ASSESSMENT: ✗
Intra-Council Green

OPR: Army OPR: Army
OCR: J7 OCR: J7

(U) FIX/ACTION/CHANGE:

Fix: Personal Accountability and values in Detainee Operations
Action: Revise policy and training guidance to reflect annual Law of War training requirements.
Enforce fundamental standards
Change:
- AR 350-1 updated
- Incorporate lessons learned into leader development and training guidance
F-014 Failure to Report & Treatment NOT IAW Geneva Convention

(U) RECOMMENDATION/OBSERVATION:
• DOD should improve training provided to all personnel in Geneva Conventions, detainee operations, and the responsibilities of reporting detainee abuse.

(U) CURRENT ASSESSMENT:
• Law of War / Law of Armed Conflict / Geneva Conventions are core skills or recurring training for all Services
• Home-station and pre-deployment training for ground troops and all units with the potential to conduct detention operations has been updated and instituted
• Recommend close (green)

OPR: Joint Staff J-7
OCR: Joint Staff J-5, Army, JFCOM

(U) FIX/ACTION/CHANGE:
Fix: Update training programs to address the requirement for humane treatment of detainees.

Action: Review Service training programs on Geneva Conventions, detainee operations, and reporting detainee abuse.

Change:
Policy/Training/Leadership

2005


Obtain training plans from Services
Review Plans to determine adequacy
Update training if required
(U) RECOMMENDATION/OBSERVATION

- TRADOC should initiate an effort to develop a cross branch training program in detainee and interrogation operations training. FORSCOM should reinstitute combined MI/MP unit training such as the Gold Sword/Silver Sword Exercises that were conducted annually.
- HQDA DODOIP Task: T3

(U) CURRENT ASSESSMENT: ●

OPR: Army

OCR:

(U) FIX/ACTION/CHANGE:

Fix: Review and analyze potential for a cross branch training program.

Action: HQDA identify, develops and resources cross branch training program.

Change: Revise training guidance and MP/MI institutional DO training methods
(U) RECOMMENDATION/OBSERVATION

- MI Officer, NCO and Warrant Officer training needs to include interrogation operations to include management procedures, automation support, collection management and JIDC operations. Officer and senior NCO training should also emphasize the potential for abuse involved in detention and interrogation operations.
- HQDA DODOIP Task: Pe1.1/Pe2/T4.2/T4.3/T4.4

(U) CURRENT ASSESSMENT:

OPR: Army
OCR: J7

(U) FIX/ACTION/CHANGE:

Fix: Quality and quantity of linguists and level of training for HUMINT personnel

Action: Analyze current manning, training and PME

Change:
- Review fill of linguist
- Determine future requirements
- Revise PME
(U) RECOMMENDATION/OBSERVATION

- DA should conduct a review to determine future Army doctrine for interrogation operations and detention operations.
- HQDA DODOIP Task: D2/D2.4/D3

(U) CURRENT ASSESSMENT: ⚫

OPR: Army

OCR: J7

(U) FIX/ACTION/CHANGE:

Fix: Review, expand, revise detainee operations doctrine as appropriate
Action: Doctrine should address detainee administration, internment and resettlement, and facilitate intelligence exploitation enabling commanders to better manage resources, ensure safe and secure custodial environments, and improve intelligence collection;
Change: Draft FM 2-22.3, FM3-19.40
(U) RECOMMENDATION/OBSERVATION

- As TRADOC reviews and enhances detainee and interrogation operations doctrine, it should ensure that record keeping and information sharing requirements are addressed.
- HQDA DODOIP Task: D8/D8.1/D8.2/D8.3/T5.3

(U) CURRENT ASSESSMENT:

OPR: Army
OCR: J7

(U) FIX/ACTION/CHANGE:

Fix: Develop and implement standardized Task, Conditions, and Standards for detention facility operations
Action: Standards must include detention facility operations for record keeping and communication and coordination between military intelligence, military police, medical personnel and JAG to insure files are kept current and required dates are being met, to expedite detainee release when ordered.
Change: Draft FM 2-22.3, FM3-19.40
F-019 Contracting Shortfalls to Training

(U) RECOMMENDATION/OBSERVATION
- The contracting system failed to ensure that properly trained and vetted linguist and interrogator personnel were hired to support operations at Abu Ghraib.

(U) CURRENT ASSESSMENT:
- Issue will be addressed by the Joint Task Force Policy Charter between OSD and ARMY
- Issue has been discussed with P&R to develop a plan for training and vetting linguists in contract work.
- Intelligence contracting issues – intel being competitively bid through private sector competing with USG efforts to hire for Army.

OPR: Joint Policy Task Force
OCR: USD (P)

(U) FIX/ACTION/CHANGE:
Fix: DoD should establish policy on the use of contract interrogators for all services
Action: Working w/ ASAALT to establish clear standards in SOW
Change: Policy/Training
Fay Report – Closed Items

F-020 Removed from Tracking

No finding or recommendation
F-021 & F-022
Proper Detention and Interrogation Training

(U) RECOMMENDATION/OBSERVATION:
- TRADOC initiate Army-wide effort to ensure all personnel involved in detention & interrogation operations are properly trained with respect to approved doctrine.
- There should be an MTT of the highest quality with clearly defined objectives to assist ongoing detention operations.

(U) CURRENT ASSESSMENT:
- New MTT & 55-hour TSP developed and used to train all Service personnel for Detainee Operations mission
- Intel related MTT upgraded with focus on Tactical questioning, Cultural Awareness and Interrogator training to support pre-deployment training
- Recommend close (green)

OPR: Joint Staff J-7
OCR: Army, JFCOM

2005
Feb   X  Mar   X  Apr   X

Obtain training plans from Services
Review Plans to determine adequacy
Update training if required

(U) FIX/ACTION/CHANGE:
Fix: Provide common training to forces from all Services with theater detainee operations requirements.

Action: Develop MTTs to ensure everyone involved in detention operations and/or interrogations is properly trained.

Change: Training

Unclassified
(U) RECOMMENDATION/OBSERVATION
- DoD must enforce adherence by OGA with established DoD practices and procedures while conducting detainee interrogation operations at DoD facilities

(S/NF) CURRENT ASSESSMENT:

(U) FIX/ACTION/CHANGE:
Fix: DoD Policy Emphasis
Action: Issue Policy guidance and update existing MOUs
Change: Clearly defined OGA role in interrogation of DoD detainees

OPR: USD (I)
OCR: USD (P)
Fay Report – Closed Items

F-002 to F-003
F-024 to F-025
F-026/Accountability

(U) RECOMMENDATION/OBSERVATION

- Ref: Individual Responsibility for Detainee Abuse at Abu Ghraib. This information should be forwarded to his/her chain of command for appropriate action.
- Item 25c thru 29, pgs 119-135 (27 Individual Recommendations, with #29 including 17 personnel)

(U) CURRENT ASSESSMENT:

OPR: Army

OCR:

(U) FIX/ACTION/CHANGE:

Fix: Personal Accountability

Action: HQDA OTJAG is monitoring actions taken by Soldiers’ Court Martial Convening Authority

Change: Of the 45 individuals recommended for referral to the chain of command, all have been referred.
**RECOMMENDATION/OBSERVATION**
- An inquiry should be conducted into
  - 1) whether appropriate medical records were maintained, and if so, were they properly stored and collected and
  - 2) whether medical personnel were aware of detainee abuse and failed to properly document and report the abuse.
- CID should review case #0216-03-CID259-61211 to determine if further investigation is appropriate. The case should then be forwarded to the Soldiers' chain of command for appropriate action.
- HQDA DODOIP Task: D7, T7

**CURRENT ASSESSMENT:**
- OPR: Army
- OCR: None

**FIX/ACTION/CHANGE:**
- **Fix:** Ensure medical ethics is maintained and abuse was/is adequately reported.
- **Action:**
  1) MED Task Force is conducting a thorough review of detainee operations medical procedures.
  2) CID conducted a review and completed case #0216-03-259.
- **Change:** Based on Med TF, Confirm/Improve detainee medical record handling and personal accountability for abuse.

**Timeline:**
- **2004:** MED TF Established
- **2005:** MED TF Complete assessment
- **MAY:** Conduct Analysis and incorporate findings of assessment
(U) RECOMMENDATION/OBSERVATION

- CID should continue to aggressively pursue all available leads to identify this person and determine the degree of his involvement in detainee abuse.

(U) CURRENT ASSESSMENT: 

CID case 0052-04-CID149
Individual has been identified and titled.

OPR: ARMY

OCR:

(U) FIX/ACTION/CHANGE:

Fix: Personal Accountability

Action: CID is aggressively investigating all reports of detainee abuse to the investigative standards of due diligence.

Change: Final Disposition
Fay/Jones Report
(Jones)
19 Findings
Fay/Jones Report - Closed Items

F/J-001
F/J-003 to F/J-004
F/J-012
(U) RECOMMENDATION / OBSERVATION:

CJTF-7 should, in concert with CENTCOM, publish clear guidance that applies to all units and agencies in the ITO on roles and responsibilities for Detention and Interrogation Operations, and publish clear guidance on the limits of interrogation authority for interrogation techniques as it pertains to the detainee population in the ITO.

(U) CURRENT ASSESSMENT:

- Initial intent met by CENTCOM. Long term policy issues being addressed by USD(I) interrogation and OSD detention policy development processes.

OPR: CENTCOM
OCR: Policy Working Group

Fix / Action / Change:

Fix: (U) Publish clear guidance that applies to all units and agencies in the ITO on roles and responsibilities for Detention and Interrogation Operations.

Action: (U) USCENTCOM, in concert with subordinate units, has established guidance that applies to all units IRT interrogation and operations.

Change: (U) All units have guidance on detention and interrogation operations.
Fay/Jones Report - Closed Items

F/J-001
F/J-003 to F/J-004
F/J-012
F/J-005

OPR: J-7

Status on 27 Jan 05: 〇
(U) RECOMMENDATION/OBSERVATION

• The Army should update interrogation operations doctrine to clarify responsibilities for interrogation techniques at both tactical and strategic levels. The ongoing revision and update of FM 34-52, Intelligence Interrogations, should clarify the roles and responsibilities of MP and MI units at centralized detention facilities.

• HQDA DODOIP Task: D2.4/D3.1/D5.1/O6

(U) CURRENT ASSESSMENT:

OPR: Army

(U) FIX/ACTION/CHANGE:

Fix: Review, expand, revise detainee operations doctrine
Action: Detainee Operations doctrine must address clarification of responsibilities for interrogation techniques at both the tactical and strategic levels to ensure safe and secure custodial environments, and improve intelligence collection
F/J-007 Impact on Interrogation Operations

(U) RECOMMENDATION/OBSERVATION
- DoD should assess the impact of current policies on Detention and interrogation operations...

(U) FIX/ACTION/CHANGE:
None at this time.

(SHARE) CURRENT ASSESSMENT:

OPR: USD (I)
OCR: USD (P)
F/J-008 Corps Transition to JTF

(U) RECOMMENDATION/OBSERVATION:
- The Army should expedite the development and transition of Corps-level command and control headquarters into JTF-capable organizations.

(U) CURRENT ASSESSMENT:
- Recommend combine F/J-008 & F/J-009

OPR: JFCOM
OCR: Joint Staff J-7, Army

(U) FIX/ACTION/CHANGE:
Fix:
Action: USJFCOM determine JTF resource requirements in collaboration with Services. Services resource personnel and equipment IAW Title 10 responsibilities.
Change:

2005
Jan [ ] Feb [ ] Mar [ ] Apr [ ]
Implement SecDef Memo
F/J-009 Resource Future JTF Capable HQs

(U) RECOMMENDATION/OBSERVATION:
- The Army in concert with JFCOM institutionalize and resource the personnel and equipment needs of future JTF-capable headquarters, including the intelligence architecture of such headquarters.

(U) CURRENT ASSESSMENT:

OPR: JFCOM
OCR: Joint Staff J-7, Army

Fix/Action/Change:
Fix: USJFCOM determine JTF resource requirements in collaboration with Services.
Action: Services resource personnel and equipment IAW Title 10 responsibilities.
Change: 

2005

Jan Feb Mar Apr

Implement SecDef Memo
(U) RECOMMENDATION/OBSERVATION

- That the Army conduct a holistic review of the CIIHUMINT intelligence force structure and prioritize needs for the future joint operational environment. The review should consider personnel, equipment, intelligence capability from the tactical level to the commander.
- HQDA DODOIP Task: O3.2/O3.3/M2/Pe2.0.1

(U) CURRENT ASSESSMENT:

OPR: Army
OCR:

(U) FIX/ACTION/CHANGE:

Fix: Refine and implement the force structure changes in the Military Intelligence - Counterintelligence/Human Intelligence
Action: Continue to refine and implement the force structure changes
Change:
- Activate units
- Redesign to support modular units
- Align HUMINT Units
(U) RECOMMENDATION/OBSERVATION
- That the Army align and train HUMINT assets geographically to leverage language skills and knowledge of culture.

HQDA DODOIP
Task: O3.2/O3.3/T4.6/Pe2.1

(U) CURRENT ASSESSMENT:

OPR: Army
OCR: J7/OSD

(U) FIX/ACTION/CHANGE:
Fix: Implement the modular redesign for Human Intelligence and Operational Management Teams
Action: Implement the modular redesign for Human Intelligence and Operational Management Teams in Units of Action to provide a seamless intelligence capability from the tactical to strategic level.
Change:
- Activate units
- Implement modular redesign
- Align HUMINT personnel geographically
Fay/Jones Report - Closed Items

F/J-001
F/J-003 to F/J-004
F/J-012
(U) RECOMMENDATION/OBSERVATION

- That the Army review the concept of detainee contingency facilities that can be rapidly deployed and established to safeguard and secure detainees.

HQDA DODOIP Task: O7/M5/F2

(U) CURRENT ASSESSMENT: ●

OPR: Army

OCR: POLICY Working Group

(U) FIX/ACTION/CHANGE:

Fix: Review doctrinal concept and organizational construct of a deployable detention facility

Action: Define with the Joint Staff, the doctrinal concept and organizational construct of a deployable detention facility -- its composition, and employment concepts.

Change:
If determined feasible explore options
(U) RECOMMENDATION/OBSERVATION
- DoD review the inter-agency policies to ensure all parties in a specific TOA adhere to the same guidance and rules.

(U) FIX/ACTION/CHANGE:
None at this time.

(OPR: USD (I)
OCR: USD (P)
(U) RECOMMENDATION / OBSERVATION:

That CENTCOM publish guidance for compliance by all agencies utilizing military detention facilities

(S) CURRENT ASSESSMENT:

OPR: CENTCOM
OCR: Policy Working Group
F/J-016 Responsibility for Interrogation

(U) RECOMMENDATION/OBSERVATION
- DoD review the responsibilities for interrogations...

(U) FIX/ACTION/CHANGE:
None at this time.

OPR: USD (I)
OCR: USD (P)
(U) RECOMMENDATION/OBSERVATION

- DoD assess the impact of current policies and guidance on unlawful combatants in the conduct of Detention and Interrogation operations.

(U) CURRENT ASSESSMENT:

- USD(I) is conducting a review of all policies relating to interrogation for the purposes of identifying gaps/seams and to draft policy as they feel appropriate.

- USD(P) has already reviewed all policies and has revised 2310.1 as it believed was appropriate. 2310.1 is out for formal coordination – June 1, 2005 pub date.

- USD(P) 2310.1 requires adherence to DoD regulations at DoD facilities/sites.

OPR: USD (I)
OCR: USD (P)
(U) RECOMMENDATION/OBSERVATION

- That rigorous leader training in our institutions, at home stations, and at the Army's training centers continue.

- HQDA DODOIP Task: T2/T2.3/T3.1/T5/T6.3

(U) CURRENT ASSESSMENT: ●

OPR: Army

OCR: J7

(U) FIX/ACTION/CHANGE:

Fix: Leader Training

Action: Integrate more rigorous leader training into all PME that strongly emphasizes leaders' responsibilities to have adequate supervision and control processes in place to ensure the proper treatment of detainees. Ensure training includes the potential for abuse involved in detainee operations and detainee interrogation operations, methods to train Soldiers on their responsibility to treat detainees humanely and reporting of abuse.

Change: Update PME; Implement train the trainer packages
F/J-019 Detainee Message

(U) RECOMMENDATION/OBSERVATION
- How do we communicate what were doing to inspire confidence in our soldiers?
- Is the broader message of what happened in the investigations getting out?

(U) CURRENT ASSESSMENT:

- Council needs to address the validity of this recommendation.
- US leadership from the President down (SecDef, CJCS, & Congress) publicly (TV & visits to bases) acknowledge our soldiers contributions and sacrifices.

OPR: OSD(PA)/USD(P)
OCR: USD(P)

(U) FIX/ACTION/CHANGE:
Fix: Need to better communicate the changes we have made and the actions taken.

Action: Develop communications plan?

Change:
Schlesinger Panel
14 Findings
S-001 Policy Alignment with Geneva

(U) RECOMMENDATION/OBSERVATION
- Need to further define policy for DoD and other government agencies to align with Geneva Conventions

(U//FOUO) CURRENT ASSESSMENT:
- Report begins with a false premise – that DoD/USG is not in compliance/alignment. DoD in how it fights GWOT is fully aligned with GC. To the extent changes in DoDD’s need to be made to reflect GWOT realities - DoDD 2310 now reflects those changes and is in formal staffing with departments/components.
- Schlesinger recommendation essentially asks for DoD to “redefine” policy to adhere to what USG critics assert are our obligations.
- DoD and DoS officials continue to work with the international community on the issues of LOAC and DoD/USG application of it in GWOT.
- Recommend closure – recommendation is satisfied – DoC policies are GC compliant.

(U) FIX/ACTION/CHANGE:
Fix: Develop DoD Policy or NSPD.

Action: Form team to examine specific policy issues regarding GC and detention operations. Draft DoD Policy, DoDD, and NSPD (along with inter-agency) to address specific issues.

Change: Development of “grand strategy” for detention that is GC compliant and addresses national security objectives.

OPR: USD(P)

OCR: USD(P)
S-002

OPR: J-7

Status on 27 Jan 05: ○
S-003 Filling Personnel Requirements

(U) RECOMMENDATION/OBSERVATION
• Need more professional linguists, interrogators, human intelligence, counter-intelligence, corrections police and behavioral scientists

(U) CURRENT ASSESSMENT:
• ODA assisting ASD(HA) in development of hiring program/track for Behavioral scientists.
• Intelligence contracting issues – intel being competitively bid through private sector competing with USG efforts to hire for Army.
• Procurement of personnel being addressed by plans of P&R through services.

(U) FIX/ACTION/CHANGE:
Fix: Develop action plan to recruit more linguists, intelligence analysts, and other personnel to support detention operations.
Action: Develop action plan for recruiting and retaining people with necessary skill.
Change: GWOT mission will be better staffed and provide for efficacy in intel and interrogation missions.

OPR: USD (P&R)
OCR: USD(P)
(U) RECOMMENDATION/OBSERVATION:
- JFCOM chair a Joint Service Integrated Process Team to develop new Operational Concept for Detention Operations in the new era of warfare, covering the Global War on Terror.
- Emphasize detention operations during Counter-Insurgency campaigns and Stability Operations where law enforcement has broken down in an occupied or failed state.
- Study idea of a deployable detention facility and implement as appropriate.

(U) CURRENT ASSESSMENT:
Joint Pub 3-63 (draft) is currently under development. Requesting JFCOM study deployable detention facility concept.

OPR: J-5  /  OCR: Joint Staff J-7 & Army
UNCLASSIFIED

S-005 Force Structure inadequate for MI and MP
(Air Force - MI)

(U) RECOMMENDATION/OBSERVATION
- There should be an active and reserve component mix of units for both military intelligence and military police. Other forces besides the Army are also in need of force structure improvements. Those forces have not been addressed adequately in reports reviewed by the Panel, and we recommend that the secretaries of the Navy and Air Force undertake force structure reviews of their own to improve the performance of their Services in detention operations.

(U) CURRENT ASSESSMENT:

Air Force: Not seen by the Air Force as a core competency. Air Force manning /force structures do not exist to meet detainee operations for GWOT. No plan to integrate reserve component members with AC members unless volunteers.

OPR: J-8

(U) Fix: Ensuring capability to conduct MI missions including detainee operations as GWOT continues, with correct AC/RC mix.

(U) Action: Short term pull resources out of planned AEF rotations
Currently 47 intelligence personnel and 28 interrogators who will begin training with the Army this summer to support detainee operations.

(U) Change: Short term MI is augmenting USA detainee ops. No change planned on mixing identifying RC augments. No long term change to force structure, AC/RC mix viewed as necessary.
S-005 Force Structure inadequate for MI and MP
(Air Force - MP)

(U) RECOMMENDATION/OBSERVATION
- There should be an active and reserve component mix of units for both military intelligence and military police. Other forces besides the Army are also in need of force structure improvements. Those forces have not been addressed adequately in reports reviewed by the Panel, and we recommend that the secretaries of the Navy and Air Force undertake force structure reviews of their own to improve the performance of their Services in detention operations.

(U) CURRENT ASSESSMENT:

Air Force: Not seen by the Air Force as a core competency. Air Force manning /force structures do not exist to meet detainee operations for GWOT.

OPR: J-8

(U) Fix: Ensuring capability to conduct MP missions including detainee operations as GWOT continues, with correct AC/RC mix.

(U) Action: 381 AC Security Force personnel. Short term adjustments to force structure to meet USA detainee operations shortfalls. Short term pull resources out of planned AEF rotations. Training conducted by Army.

(U) Change: Short term USAF MPs to augment USA detainee ops. Service Secretary not reviewing structure as it is not a normal Air Force mission or task.
(U) RECOMMENDATION/OBSERVATION
- There should be an active and reserve component mix of units for both military intelligence and military police. Other forces besides the Army are also in need of force structure improvements. Those forces have not been addressed adequately in reports reviewed by the Panel, and we recommend that the secretaries of the Navy and Air Force undertake force structure reviews of their own to improve the performance of their Services in detention operations.

(S) CURRENT ASSESSMENT:

OPR: J-8
S-005 Force Structure inadequate for MI and MP
(Marines - MP)

(U) RECOMMENDATION/OBSERVATION

- There should be an active and reserve component mix of units for both military intelligence and military police. Other forces besides the Army are also in need of force structure improvements. Those forces have not been addressed adequately in reports reviewed by the Panel, and we recommend that the secretaries of the Navy and Air Force undertake force structure reviews of their own to improve the performance of their Services in detention operations.

OPR: J-8
S-005 Force Structure inadequate for MI and MP
(Army - MI)

(U) RECOMMENDATION/OBSERVATION
• There should be an active and reserve component mix of units for both military intelligence and military police. Other forces besides the Army are also in need of force structure improvements. Those forces have not been addressed adequately in reports reviewed by the Panel, and we recommend that the secretaries of the Navy and Air Force undertake force structure reviews of their own to improve the performance of their Services in detention operations.

2005 - 35.5% increase in AC CI: HUINT detainee ops

JS GHOST DOCS 306
S-005 Force Structure inadequate for MI and MP
(Army - MP)

(U) RECOMMENDATION/OBSERVATION
- There should be an active and reserve component mix of units for both military intelligence and military police. Other forces besides the Army are also in need of force structure improvements. Those forces have not been addressed adequately in reports reviewed by the Panel, and we recommend that the secretaries of the Navy and Air Force undertake force structure reviews of their own to improve the performance of their Services in detention operations.

OPR: J-8
S-005 Force Structure inadequate for MI and MP
(Navy - MI)

(U) RECOMMENDATION/OBSERVATION
- There should be an active and reserve component mix of units for both military intelligence and military police. Other forces besides the Army are also in need of force structure improvements. Those forces have not been addressed adequately in reports reviewed by the Panel, and we recommend that the secretaries of the Navy and Air Force undertake force structure reviews of their own to improve the performance of their Services in detention operations.

(U) CURRENT ASSESSMENT:

Navy: Navy reviewing current Force Structure. No SECNAV Review

OPR: J-8

(U) Fix: Ensuring capability to conduct MI missions including detainee operations as GWOT continues, with correct AC/RC mix.

(U) Action: Review currently taking place

(U) Change: None, status of review unknown
UNCLASSIFIED

S-005 Force Structure inadequate for MI and MP
(Navy - MP)

(U) RECOMMENDATION/OBSERVATION

- There should be an active and reserve component mix of units for both military intelligence and military police. Other forces besides the Army are also in need of force structure improvements. Those forces have not been addressed adequately in reports reviewed by the Panel, and we recommend that the secretaries of the Navy and Air Force undertake force structure reviews of their own to improve the performance of their Services in detention operations.

(U) CURRENT ASSESSMENT:

Navy: Currently reviewing MI and MP Force Structure. Current Security Officer community is at 60% manning level.

OPR: J-8

(U) Fix: Ensuring capability to conduct MI missions including detainee operations as GWOT continues, with correct AC/RC mix.

(U) Action: Navy growing from inventory of 1,500 AC Master at Arms in FY01 to 10,901 in FY05. Current strength at 9,200.

(U) Change: Growth in MA should make Navy more capable in Detainee ops missions.
S-006 Interrogation Policy

(U) RECOMMENDATION/OBSERVATION
- Well-documented policy and procedures on approved interrogation techniques

(U) CURRENT ASSESSMENT:
- USD(I) has designated their Policy and Strategy office to develop DoD Interrogation Policy.
- They are currently reviewing all policy for the purposes of identifying gaps and seams. Deadline for such is April 30, 2005.
- USD(I) intends to propose new policy based on this analysis.
- USD(I) is staffing DoDD.

OPR: USD(I)
OCR: USD(P)

(U) FIX/ACTION/CHANGE:
Fix: Issue DOD Interrogation Policy

Action: USD(I) designated their Policy and Strategy office to develop and coordinate DoD Interrogation Policy

Change: USD(I) policy will serve as policy guidance for interrogation — recommendation satisfied in developing “well documented” policy.
(U) RECOMMENDATION/OBSERVATION:
- All personnel who may be engaged in detention operations, from point of capture to final disposition, should participate in a professional ethics program to equip them with a sharp moral compass for guidance in situations often rife with conflicting moral obligations.
- Development of a values-oriented ethics program should be the responsibility of the Services assisted by the JCS.

(U) CURRENT ASSESSMENT:

OPR: Joint Staff J-7
OCR: Services, JFCOM

(U) FIX/ACTION/CHANGE:
Fix: Provide ethics training to all military personnel.
Action: Review Service core training programs to ensure ethics are included.
Change: Policy/Training/Leaders.

2005

Feb  X  Mar  X  Apr

Obtain training plans from Services
Review Plans to determine adequacy
Update training if required
S-008 DOD/OGA Guidelines

(U) RECOMMENDATION/OBSERVATION

- Clearer guidelines for the interaction of OGA's with the Department of Defense in detention and interrogation operations must be defined.

(U) CURRENT ASSESSMENT:

- USD(I) is reviewing in development of the DoD policy.

- Promulgation of interrogation policy under development. Policy will address relationships of OGA's and DOD directorates and agents.

OPR: USD(I)
OCR: USD(P)

(U) FIX/ACTION/CHANGE:

Fix: Issue DOD Interrogation Policy

Action: USD(I) will promulgate policy that defines relationships between OGA's and DOD agents.

Change: Ambiguity resolved.
S-009 Customary International Law

(U) RECOMMENDATION/OBSERVATION

• USG needs to redefine its approach to customary and treaty international humanitarian law....

(U) CURRENT ASSESSMENT:

• NSC has established a PCC/Working Group on “public diplomacy” to address the “gap” between USG positions on LOAC and international community.

• 2310 Draft recognizes non-traditional combatants and describes treatment.

• NSC/DoD/WH not in favor of “renegotiating” Geneva Conventions or adopting Protocols – seen as adequate.

• Rejected in part – satisfied in part.

OPR: USD (I)
OCR: USD(P)

(U) FIX/ACTION/CHANGE:

None to date.
Schlesinger Panel - Closed Items

S-010 to S-011
S-012 Impartial Rapid Reporting to the Sec Def

(U) RECOMMENDATION/OBSERVATION
- The Secretary of Defense should ensure the effective functioning of rapid reporting channels for communicating bad news to senior Department of Defense leadership

(U) CURRENT ASSESSMENT:
- Proposal to fast-track information to the Secretary was approved 13 Dec 04.
- In addition - detainee affairs provides metric to key officials monthly.
- Routine briefings by ODA/DASD as required/appropriate.

OPR: USD (P&R)
OCR: USD (P)

(U) FIX/ACTION/CHANGE:
Fix: Joint adaptation of procedures such as the Air Force special notification process.

Action: Office to fast-track has been "stood up" - headed by Richard McGraw; still working space and employment/resource issues, but, office is functioning.

Change: No change from last meeting
**S-013 Medical Personnel Training to Report/Assess**

(U) **RECOMMENDATION/OBSERVATION:**
- Fay investigation cited medical personnel for failure to report detainee abuse.
- Training should include obligation to report any detainee abuse.
- Panel notes Army IG found shortfalls in training and force structure for field sanitation, preventive medicine and medical treatment for detainees.
- Address need for medical personnel to screen/monitor the health of detention personnel and detainees.

(U) **CURRENT ASSESSMENT:**
- Law of War requires all personnel to report POW/detainee abuse violations.
- USA improved quantity and quality of Medical training re: detainee ops

**OPR:** Joint Staff J-7
**OCR:** Services, JFCOM

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(U) **FIX/ACTION/CHANGE:**

**Fix:** Incorporate detainee operation requirements into medical training programs

**Action:** Review Service medical training programs relating to detainee operation

**Change:** Policy/Training/Leaders

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2005

Obtain training plans from Services
Review Plans to determine adequacy
Update training if required
S-014 Additional Training of Medical Personnel

(U) RECOMMENDATION/OBSERVATION

- Need training for medical personnel on reporting abuse. Medical personnel need to be trained with better field treatment techniques.

(U) CURRENT ASSESSMENT:

- Medical ethics policy in final stages of promulgation. Directly addresses reporting violations.
- Currently discussing with ASD(HA) development tracks regarding treatment and non-treatment medical ops. (ODA/USD(I)/OGC/HA)

(x) FIX/ACTION/CHANGE:

Fix: Provide structured training to Medical Personnel on Detainees matters

Action: USD(P) working with ASD(HA) in development of medical training policy.

Change: Detainees are given excellent medical care and doctors have clear methods for carrying out their obligations.

OPR: USD (HA)
OCR: USD (P)
Jacob Report
32 Findings
Jacoby Report – Closed Items

J-001 to J-002
J-004
J-013 to J-014
J-019 to J-020
J-022 to J-028
J-030 to J-32
(U) RECOMMENDATION / OBSERVATION:
Additional Level III Counter-intelligence personnel, Category II Interpreters, 35F Clandestine Case Officers, and 97E Interrogators are needed throughout Afghanistan. When these specialties are not available, units tend to try to replace them with the next best thing (for example, an MI officer for a certified interrogator) or simply do without. This prevents the unit from maximizing the benefit that can be obtained from detaining an individual and results in more individuals being detained for longer periods than are necessary to obtain the desired information.

(U) CURRENT ASSESSMENT:

- Working action. Pending fill of 97E for CFC-A.

OPR: CENTCOM
OCR:
Jacoby Report – Closed Items

J-001 to J-002

J-004

J-013 to J-014

J-019 to J-020

J-022 to J-028

J-030 to J-32
(U) RECOMMENDATION/OBSERVATION

- There is a steep learning curve for incoming units during the first few months in theater concerning detainee operations. Pre-deployment training normally focuses on traditional war-fighting tasks and does not properly prepare a non-MP for detainee operations. OEF-5 units should be involved in training OEF-6 units in detainee operations during pre-deployment training. Site visits should emphasize detainee operations as much as possible. Appropriate command emphasis should be placed on training non-traditional tasks involved in detainee operations prior to deployment.

- HQDA DODOIP Task: T3.1/T5/T6.3

(U) CURRENT ASSESSMENT:

OPR: Army
OCR: J7

2004

CTCs incorporate DO LL and scenarios in all unit rotations

2005

USAMPS developed and implemented an exportable 55 hour DO TSP

FORSOM OEF Training Guidance Change 1. Intermment/Detainee Ops Training Guidance

AR 350-1 Updated/ Final Legal Review

AR 350-1 Published

(U) FIX/ACTION/CHANGE:

Fix: Pre-deployment training

Action: Integrate a standardized detainee operations training package as part of pre- and post mobilization training for all soldiers

Change:
Updated AR 350-1
Training support packages to pre and post mob stations and online
Updated training requirements for deployment
J-006/TNG Support Packages/Doctrine Revisions

(U) RECOMMENDATION/OBSERVATION
- Particularly for units new to theater, cordon and search operations can have a tendency to replace the careful, deliberate development of intelligence. This is the result of a lack of experience and appropriate intelligence gathering assets at the small unit level. Large, unspecific cordon and search operations more often than not result in a large number of local nationals being temporarily displaced from their homes, but a relatively small number of individuals actually being detained. The general lack of pre-operation intelligence also leads to more persons being detained than is necessary, as some units play it safe and detain an individual rather than release an individual who might be hostile. This can clearly have a negative effect on the local populace. Whenever possible, participation and support of Afghan military or police forces and government officials should be sought. Additional detention training, to include profiling training, is required to maximize the effectiveness of cordon and search operations.
- HQDA DODOIP Task: D3, T13, T14

(U) CURRENT ASSESSMENT:
OPR: Army OCR: J7/CENTCOM

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Fix/Action/Change:
Fix: Improve doctrinal techniques, intelligence analysis and detainee profiling ISO C/S's.
Action: Analyze Lessons Learned (TTPs) & update doctrine for Intel support to C/S operations—specifically intelligence analysis, profiling, and HN coordination.
Incorporate doctrine thru specific training requirements.
Change: Improve Training Support Packages to enhance TTPs and Soldier/leader knowledge.
(U) RECOMMENDATION/OBSERVATION

- Troops in contact (TIC) is an event of high stress and emotion that may result in the detention of individuals. If a TIC results in detention, an opportunity for abuse arises as a result of the stress and emotion. There is a need for additional individual and collective pre-mobilization training that emphasizes doctrine, the 5 S's (search, silence, segregate, safeguard and speed to the rear), and cultural sensitivity. This will allow those who come into initial contact with detainees to respond in accordance with their training vice emotion and stress. Leadership and supervision, in addition to training, are the keys to success in detainee handling at the point of capture.

- HQDA DODOIP Task: T5/5.1/T5.3

(U) FIX/ACTION/CHANGE:

Fix: Pre and Post Mobilization training using standard DO doctrine

Action: Integrate a standardized detainee operations training package as part of pre-and post mobilization training for all soldiers

Change:
Training support packages to pre and post mob stations
(U) RECOMMENDATION / OBSERVATION:
Improved interrogation training leading to the certification of all interrogators will improve intelligence gathering and dissemination of actionable intelligence as well as improve the detainee screening process. Interrogators need training on Afghan culture, traditions and history to be able to get the most intelligence from detainees. Additionally, combat commanders at all levels need training on interrogation and detainee chain of custody to ensure that unit actions do not interfere with or negatively affect the interrogation of detainees. Recommend that each commander’s right seat ride include case studies on the interrogation process and how the capturing unit can best facilitate and positively impact the process.

OPR: CENTCOM
OCR: DA
(U) CURRENT ASSESSMENT:

- Recommend that OSD-HA be lead
  Incorporate age determination guidelines into policy.

OPR: J-4

OCR:

2005

Apr
May
Policy Letter

Annex A
OSD-HA
Letter for
comments
Lead

SECRET
(U) RECOMMENDATION / OBSERVATION:

All facilities in Afghanistan provide only the most basic security enhancements. INSCOM has offered to add closed circuit television (CCTV) to the current Bagram Holding Facility. CJTF-76 CJ2 is coordinating with INSCOM to see if they will consider funding additional CCTVs for expansion projects for Bagram and Kandahar. Additional CCTVs would be used to monitor and record interrogations, a capability that would facilitate enhanced supervisory oversight and review of interrogations for additional content value.

(S) CURRENT ASSESSMENT:

OPR: CENTCOM
OCR:
(U) RECOMMENDATION / OBSERVATION:
Communication capabilities must be improved. Secure network capabilities at each site are critical for the timely transfer of information. Existing communication capabilities do not support the secure electronic transfer of documents or successful dissemination of large amounts of data. This hinders the forwarding of timely, actionable intelligence either forward or to the rear. Real time data transfer will improve the SECDEF criteria analysis conducted at points of capture, thus ensuring only individuals who are likely to meet the criteria are further processed.

(S) CURRENT ASSESSMENT:

(S) FIX / ACTION / CHANGE:

OPR: CENTCOM
OCR:
J-012 Bagram and Kandahar

(U) RECOMMENDATION/OBSERVATION

- In addition to the integration of CCTV at the Bagram and Kandahar detention facilities, anti-intrusion devices or a security alarm system would significantly enhance the security posture of existing facilities. Centrally controlled door locks would also greatly enhance the security of the facility.

(U) CURRENT ASSESSMENT:

- Requirement should be handled by Joint Staff or COCOM. Recommend CENTCOM be assigned as OPR.

OPR: USD (P)
OCR: USD (P)
Jacoby Report – Closed Items

J-001 to J-002
J-004
J-013 to J-014
J-019 to J-020
J-022 to J-028
J-030 to J-32
J-015

OPR: Policy Working Group

Status on 27 Jan 05:  

28 Apr 05
(U) RECOMMENDATION / OBSERVATION:

At Transfer of Authority (TOA), no non-lethal equipment was available at the Bagram or Kandahar detention facilities. A full suite of non-lethal capability must, be on hand at both facilities and available to regional commanders.

(C) CURRENT ASSESSMENT:

OPR: CENTCOM
OCR:
(U) RECOMMENDATION / OBSERVATION:
The Bagram detention facility is essentially an old Soviet industrial warehouse with the interior gutted and holding cells constructed. While it has seen improvements over the years, much work is still required to make this a more safe and secure facility. A $4.95 million project to provide upgrades to the facility is pending approval. Once approved, this project will improve plumbing and sanitation, make electrical and roof repairs, install security doors and make other security improvements to the facility. Since it is operating at maximum capacity, engineers have also developed a plan to expand the current facility. The approved plan will provide an additional 18 multi-person cells, shower facility, social activity room and bunkers. The cost of this facility is $1.3 million, and it will be completed in November 2004. Total detention capability after construction will be 564 detainees.

(S) FIX / ACTION / CHANGE:

(S) CURRENT ASSESSMENT:

OPR: CENTCOM
OCR:
J-018

OPR: Policy Working Group

Status on 27 Jan 05: ●
Jacoby Report – Closed Items

J-001 to J-002
J-004
J-013 to J-014
J-019 to J-020
J-022 to J-028
J-030 to J-32
J-021

OPR: Policy Working Group

Status on 27 Jan 05:  ○
Jacoby Report – Closed Items

J-001 to J-002
J-004
J-013 to J-014
J-019 to J-020
J-022 to J-028
J-030 to J-32
(U) RECOMMENDATION / OBSERVATION:
That all individuals detained by US forces be made available for interviews by the ICRC within 30 days after original detention unless approved by CFC-A and CENTCOM.

(S) CURRENT ASSESSMENT:

OPR: CENTCOM
OCR: Policy Working Group
(U) RECOMMENDATION / OBSERVATION:
That the following detainee handling procedures to the extent they are still used,
be formally discontinued by forces throughout the CFC-AO: i. Mandatory removal of all
clothing during medical exams; ii. Rectal or hernia exams unless medically required; iii.
Sensory deprivation for the purposes of disorientation except during movement; iv.
Use of flex cuffs for extended periods of time; and v. Photographing detainees and
detention facilities unless for identification or documentation purposes.

(S) CURRENT ASSESSMENT:

OPR: Policy Working Group
OCR: CENTCOM
Jacoby Report – Closed Items

J-001 to J-002
J-004
J-013 to J-014
J-019 to J-020
J-022 to J-028
J-031 to J-32