



Secure Communities

State Identification Bureau Deployment Briefing

New York State

June 17, 2009



ICE



ICE



ICE uses a new approach to address the criminal alien challenge

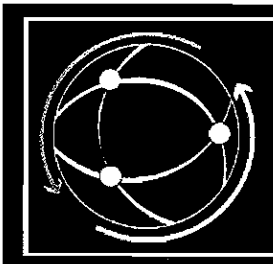
The Secure Communities Program Management Office (PMO) is leading ICE's effort to modernize and transform the criminal alien enforcement model through technology, integration, and information sharing. The strategy is built on three pillars:



IDENTIFY criminal aliens through modernized information sharing



PRIORITIZE enforcement actions to ensure apprehension and removal of dangerous criminal aliens



TRANSFORM criminal alien enforcement processes and systems to achieve lasting results



ICE



Increased information sharing creates a more efficient process for local law enforcement



IDENTIFY criminal aliens through modernized information sharing



BIOMETRIC IDENTIFICATION

Deploy biometric identification system nationwide



INTEGRATED RECORD CHECK

Conduct integrated DHS / DOJ record checks on persons arrested, booked, incarcerated, or previously released from custody



TIMELY RESPONSE

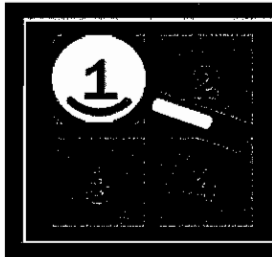
Provide law enforcement agency partners with prompt results of record checks



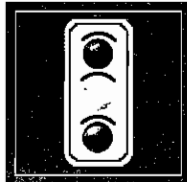
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The Secure Communities strategy allows ICE to target the most dangerous criminal aliens for priority removal



PRIORITIZE enforcement actions to ensure apprehension and removal of dangerous criminal aliens



RISK-BASED APPROACH

Prioritize criminal aliens for enforcement action based on their risk to public safety



REMOVAL

Prioritize removal efforts on highest-risk category of deportable criminal aliens



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Secure Communities utilizes a tiered, risk-based deployment strategy



Thorough modeling efforts and analysis identified high-risk counties in which the most dangerous criminal aliens are believed to reside

- The data sources compiled and analyzed to estimate high-risk locations include:
 - FBI Violent Crime data
 - U.S. Census Foreign-Born Population data
 - ICE Detention & Removal data



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ICE is committed to making communities safer



Focusing on the most dangerous criminal aliens

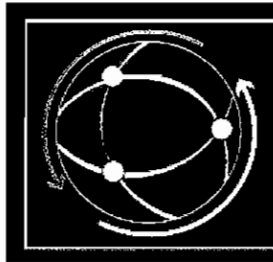
- ICE will focus initially on identifying removable criminal aliens charged with or convicted of a Level 1 offense
- ICE will conduct follow-up activity and focus resources on immediately removable criminal aliens
- ICE's long-term goal focuses on identifying and removing all criminal aliens held in federal, state, and local jails and prisons
- Level 1 offenses include:
 - Threats to national security
 - Homicide
 - Kidnapping
 - Sexual offenses
 - Robbery
 - Assault
 - Drug offenses (sentence > 1 year)
- Discretion is left to the field office for removal of criminal aliens charged with or convicted of Level 2 and 3 offenses



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Secure Communities is modernizing criminal alien enforcement processes



TRANSFORM criminal alien enforcement processes and systems to achieve lasting results



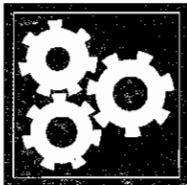
PROCESS AND EFFICIENCY

Reduce time criminal aliens spend in ICE custody



OPTIMIZE CAPACITY

Optimize ICE capacity for bed space, transportation, and staffing



STRENGTHEN CAPABILITIES

Strengthen analytical, planning, and performance management capabilities



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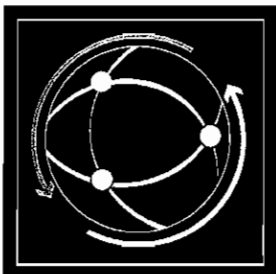
Together, ICE and local Law Enforcement Agencies (LEAs) have achieved notable results



- As of April 22, 2009, automatic biometric identification is now available at 48 sites, servicing more than 2,140 booking locations. This will produce approximately 1,104,840 annual fingerprint submissions
- During Q2 FY 2009, 16,947 biometric identification submissions resulted in an IDENT match. Of these, 1,572 were for individuals charged with a Level 1 offense. 2,979 ICE detainers were issued on identified criminal aliens.



- In FY 2008, ICE removed 112,000 criminal aliens. This represents an 8% increase from the previous year. Preliminary figures indicate a similar increase for FY 2009.
- The number of ICE criminal prosecutions accepted more than doubled from Q1 FY 2008 to Q1 FY 2009



- Secure Communities allocated funding for:
 - 1,861 additional beds in FY 2009
 - Approximately 750 additional personnel
 - 18,500 additional criminal alien removals



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Secure Communities is built on robust partnerships

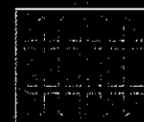
Secure Communities



U.S. Immigration and Customs Enforcement



US-VISIT
Keeping America's Doors Open and Our Nation Secure





ICE



Interoperability allows federal, state, and local law enforcement access to biometric-based immigration information for the first time



- Criminal history and immigration identity information will be accessible to and shared among other federal, state, and local law enforcement agencies, as well as authorized non-criminal justice agencies
- Department of Justice (DOJ) / FBI
 - Integrated Automated Fingerprint Identification System (IAFIS)
- Department of Homeland Security (DHS) / United States Visitor and Immigrant Status Indicator Technology (US-VISIT) Program
 - Automated Biometric Identification System (IDENT)
- Both IAFIS and IDENT:
 - Were developed concurrently in the 1990s
 - Supported different mission needs
 - Utilized different fingerprint standards
 - IAFIS based on 10 rolled fingerprints
 - IDENT based on two flat fingerprints
 - Systems were not integrated



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Interoperability through shared services



- **Criteria for searching IDENT:**
 - Tenprint Submission Criminal Answer Required (CAR) transactions
 - Date of arrest on submission within seven days
 - Transactions triggered by receipt of a Criminal Print Ident (CPI) message for participating National Fingerprint File (NFF) states
- **Interoperability—Shared Services enables:**
 - Biometric search of full IDENT repository (100+ million individuals)
 - Searches against two-print and 10-print records in IDENT



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US-VISIT: Categories of IDENT Data



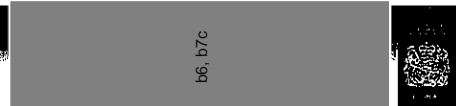
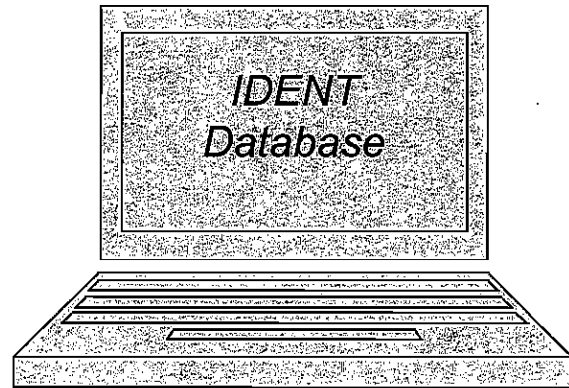
Entry (CBP)
 Asylum (USCIS)
 Refugee (USCIS)
 Immigration Benefits (USCIS)
 Visa Applications (DOS)
 Border Crossing Card
 Applications (DOS)
 Registered Traveler (CBP)

IDENT Watch List
 Known or Suspected
 Terrorists
 DoD Military Operations
 Wanted Persons
 Deported Felons
 International Criminals
 Sexual Registrants

Lookouts
 Aliens/Criminal History
 Select State/Local Criminals
 Gangs
 Expedited Removals
 Visa Denials
 Recidivists/Alerts
 POE Adverse Actions



Identity Information



Identity Information





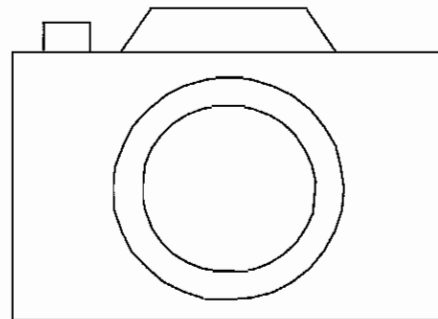
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IDENT Database is transitioning to a 10-print standard



- 95% of IDENT records include a photograph
- DHS is currently transitioning from a two-print to a 10-print standard
- 70% of IDENT records are two-print
- 30% of IDENT records are 10-print



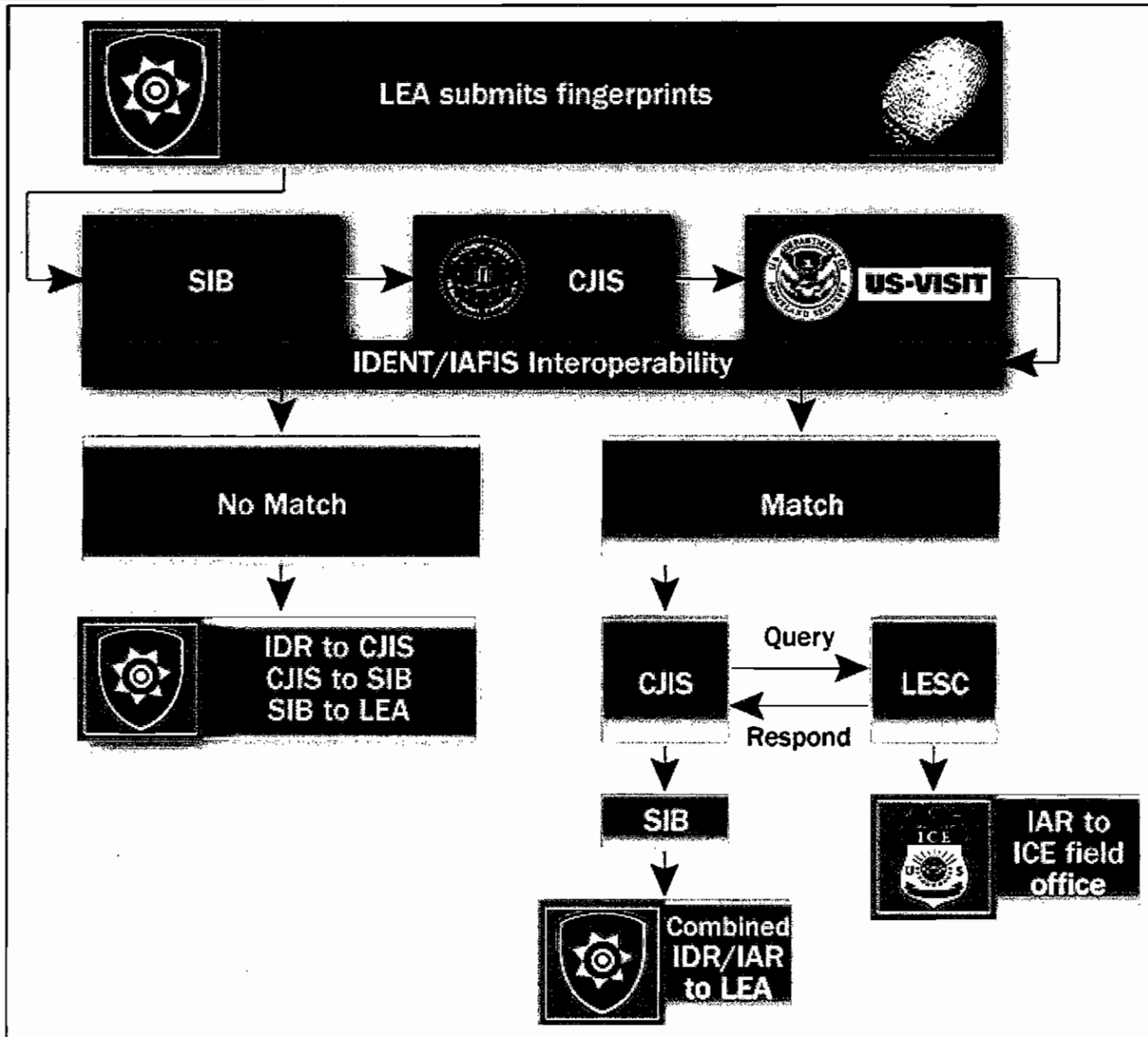
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Interoperability features automated biometric identification and routing for Secure Communities



IDR: IDENT Data Response

IAR: Immigration Alien Response



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Responses are returned to the state



Same IAFIS Response, but new DHS Response

- **New DHS Response**
 - No match against IDENT data will result in a “No Match” IDENT Data Response (IDR)
 - Or
 - A match against IDENT data will result in an IDR match and Immigration Alien Response (IAR).
 - Exception: If an IAR is not returned within 24 hours, the IDR will be returned alone
 - Or
 - An error message (ERRT) may be sent
-
- Some states may require technical changes in order to receive the additional response



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The IDR does not contain immigration status



- IDR does not provide immigration status, but does provide
 - Name
 - DOB
 - POB
 - Gender
 - System Record Locator
 - Photograph (if available)
- Response includes as many as five instances of each
- Response times:
 - IDR returned to IAFIS within 15 minutes
 - If match IDR returned, IAFIS forwards an Immigration Alien Query (IAQ) to the ICE Law Enforcement Support Center (LESC)
 - Normally, state receives combined IDR / IAR within four hours



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The IDR is a valuable tool for law enforcement



- IDR may also be used as an investigative tool by
 - District Attorney
 - Magistrates / Judges
 - Law enforcement officers during investigation
- IDR provides identity information as provided during DHS encounters, which may assist in determining use of aliases
- Refer to detailed samples included in your packet



ICE



Originating Agency Identifier (ORI) evaluation



FBI / CJIS will request a POC from partnering agencies for the ORI evaluation process

- CJIS will provide a listing of possible ORIs for deployment based on established criteria for Secure Communities participation
 - POCs from the state / LEA, ICE, and US-VISIT will review and provide input to CJIS
 - CJIS will redistribute a consolidated list for review
 - Finalized list will be shared with all partnering agencies



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Secure Communities directly benefits LEAs



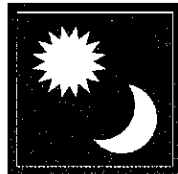
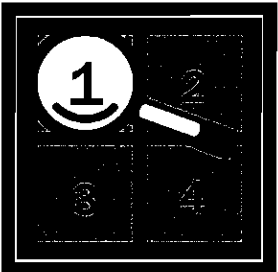
Benefits to LEAs



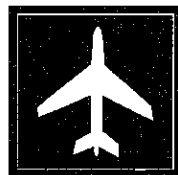
- Increased accuracy of immigration status determination: made by ICE



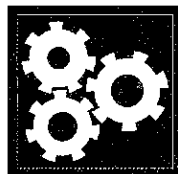
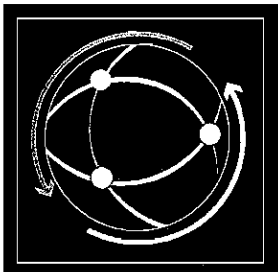
- Reduces racial and ethnic profiling



- 24/7 coverage commitment to support LEAs



- Focused efforts on high-threat criminals increases community safety and reduces risks to officers



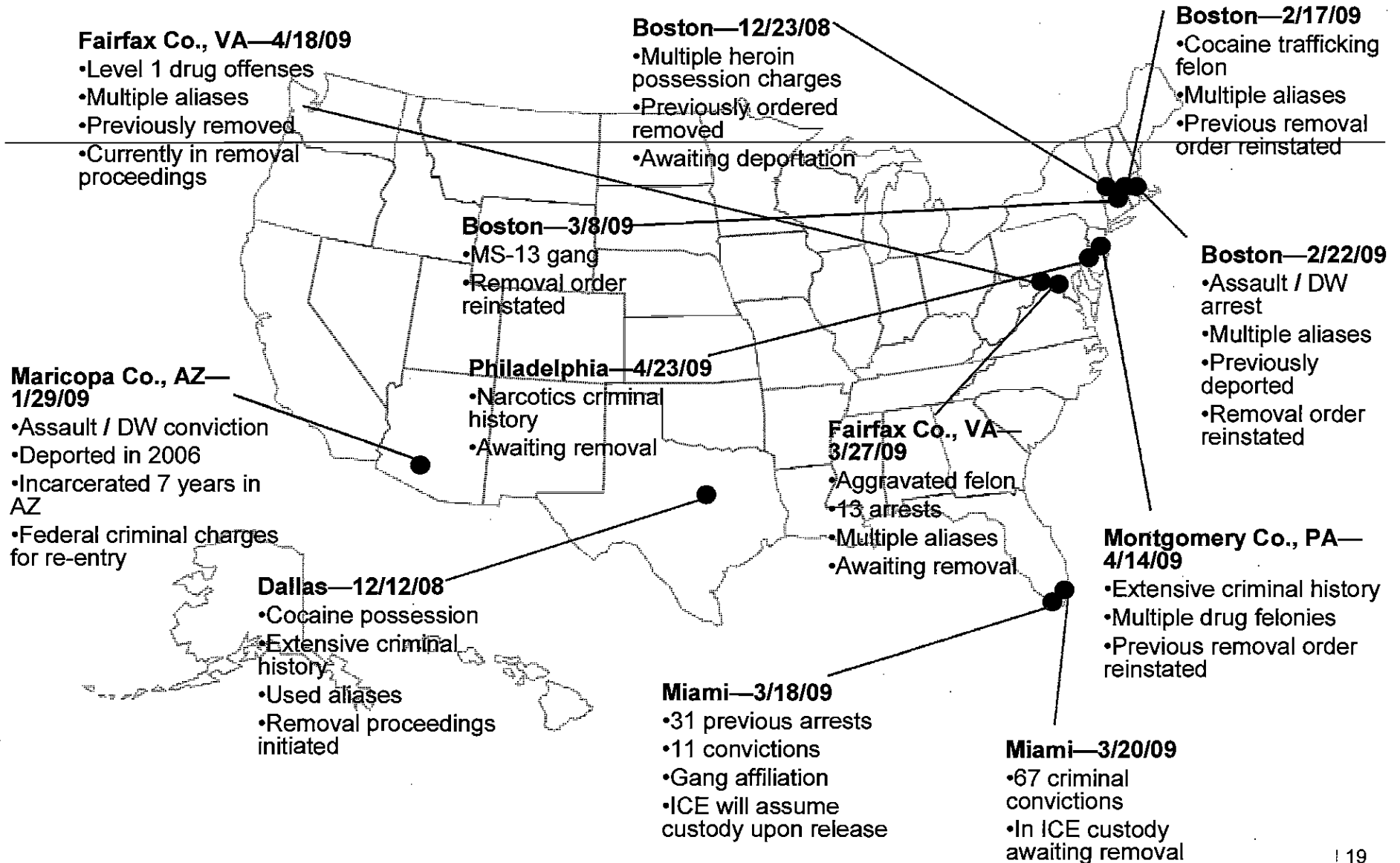
- Implementation requires little or no change to current procedures



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Secure Communities has achieved nationwide success





ICE



Memorandum Of Agreement (MOA) and Standard Operating Procedures (SOP) begin the process



- State signs MOA
 - Interoperability involves enhanced CJIS and US-VISIT data sharing processes. ICE initiates a formal agreement that states understand enhancements and accept the implications
 - The MOA formally captures agreement between ICE and the State Identification Bureau (SIB) that is similar to the state's CJIS User Agreement
 - Where technically feasible, signing also ensures the state understands its role in the routing of responses
- Local LEAs accept SOP
 - The SOP formalizes understanding between ICE and local LEA partners by spelling out LEA responsibilities to assist ICE in identifying, locating, and tracking subjects as they move through the justice and correctional systems
 - Furthermore, the SOP clarifies SC priorities in routing responses



ICE



Secure Communities will work with each liaison to complete the prerequisite checklist

Each SIB should work with CJIS and ICE to complete the following tasks

Task ID	SIB Prerequisite Tasks
1	State <u>survey is completed and submitted</u> to SC PMO.
2	A state executive must read and <u>sign the MOA</u> and submit it to SC PMO.
*3	State and CJIS should collaborate to <u>confirm technical capabilities</u> . The state will work with the LEA to ensure they are capable of receiving an additional response.
4	CJIS will forward a list of the ORIs applicable to SC to the state and / or the LEA. The state and / or LEA will coordinate with CJIS and SC to <u>evaluate the ORIs</u> necessary prior to location deployment.

*task not necessary for deployment



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Secure Communities works to ensure each site's readiness for deployment



- Each office must designate a primary and secondary POC who has the authority to say “Go” on its behalf
- Email will be sent the week prior to deployment, allowing 48 hours for response
- A positive “Go” decision notifies ICE that the office is both ready to deploy Interoperability and will assist ICE with the detainer and apprehension implications set into motion by those messages
- Lack of a response to the email will delay the deployment of the associated county / counties
- To activate Interoperability, a “Go” decision is required from the following agencies:
 - FBI / CJIS
 - US-VISIT
 - ICE: LESC, OI, DRO Field Liaison covering the deployment locations
 - SIB
 - Local LEA
 - Secure Communities



ICE



Secure Communities invites the state to continue
working together

Secure Communities

- Will invite you to the LEA briefing
- Will distribute a monthly e-newsletter to provide information and updates
- Encourages you to participate in readiness teleconferences
- Encourages ongoing dialogue to share success stories among partners



ICE



We will continue to engage in dialogue with you

Next steps

- Coordination of SIB technical capability teleconference
- Begin ORI evaluation
- Please provide SC with POC(s) to complete online survey (name and email)
- Please ensure survey completion
- Provide ongoing feedback
- Please notify all parties of any planned or unplanned system outages
- Please provide guidance to SC PMO regarding who should be at the LEA briefing



ICE



Questions and comments





ICE



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